March 23, 2018 - 1:55 p.m. Concord, New Hampshire

DAY 5
Afternoon Session ONLY

RE: DG 17-048
LIBERTY UTILITIES (ENERGYNORTH NATURAL GAS) CORP. d/b/a LIBERTY UTILITIES: Request for Change in Rates. (Hearing on the Merits)

PRESENT: Chairman Martin P. Honigberg, Presiding Commissioner Kathryn M. Bailey Commissioner Michael S. Giaimo

Sandy Deno, Clerk

APPEARANCES: Reptg. Liberty Utilities (EnergyNorth Natural Gas) Corp. d/b/a Liberty Utilities:
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PROCEEDINGS
(Hearing resumed at 1:55 p.m.)
CHAIRMAN HONIGBERG: Mr. Sheehan. MR. SHEEHAN: If I may, based on the Commission's request before lunch, we contacted the office, and had what's been marked as "Exhibit 61", which is in front of you. And by way of brief explanation, and I know the witnesses will talk about it, if you were to take away all the yellow shading and the labels that are green, black, and red, that would be a typical Liberty Utilities bill. These are fictitious numbers.

The new line that would be part of the decoupling is the line in orange. And again -- and there was one math error. If you look, partly because Mr. Bonner was doing this quickly, under the "Distribution Charge", the two "Distribution Charges" above the orange line, of "\$30.35" and "\$36.14", that should add up to the number that is in the orange line, which says now "65.50". The math is wrong. It should be "66.49".

CMSR. BAILEY: Okay. You lost
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| :---: | :---: |
| 1 | me. |
| 2 | MR. SHEEHAN: So, if you look at |
| 3 | the orange line, it says "Normal weather |
| 4 | adjustment" -- |
| 5 | CMSR. BAILEY: Got it. |
| 6 | MR. SHEEHAN: -- "65.50", that |
| 7 | should be "66.49", and it is the total of the |
| 8 | two lines above it. |
| 9 | And with that, I'll turn it |
| 10 | back to the witnesses. |
| 11 | (The document, as described, was |
| 12 | herewith marked as Exhibit 61 for |
| 13 | identification.) |
| 14 | CHAIRMAN HONIGBERG: Thank you, |
| 15 | Mr. Sheehan. Mr. Dexter. |
| 16 | MR. DEXTER: Thank you, Mr. |
| 17 | Chairman. |
| 18 | BY MR. DEXTER: |
| 19 | Q So, just before we broke for lunch, |
| 20 | Mr. Therrien, I believe, was talking about the |
| 21 | decoupling charge being -- we were -- being |
| 22 | smaller under the Settlement proposal, versus |
| 23 | what he had proposed under the original |
| 24 | proposal. And we were having a discussion about |
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| 1 |  | that decoupling charge under the Settlement |
| 2 |  | proposal, and that's what produced Exhibit 61. |
| 3 |  | So, I guess, with this exhibit clearing |
| 4 |  | up what the bill would look like, all I will |
| 5 |  | ask is, Mr. Therrien, then to reaffirm that |
| 6 |  | the decoupling charge on Exhibit 61 is |
| 7 |  | smaller than what would have happened under |
| 8 |  | his proposal, under your original proposal? |
| 9 | A | (Therrien) Yes. Because the weather-related |
| 10 |  | portion of decoupling happens real-time, on the |
| 11 |  | bill at the time that the bill was being |
| 12 |  | rendered. |
| 13 | $Q$ | And now, what will happen with the -- now that |
| 14 |  | we have the example bill in front of us, -- |
| 15 | A | (Therrien) Yes. |
| 16 | $Q$ | - what will happen with the nonrevenue -- I'm |
| 17 |  | sorry, nonweather-related decoupling piece? |
| 18 | A | (Therrien) As I mentioned earlier in my |
| 19 |  | testimony, that remaining portion will be |
| 20 |  | divided by approved throughput units, therms, to |
| 21 |  | create a volumetric rate. That volumetric rate |
| 22 |  | is my understanding would be included as part of |
| 23 |  | the LDAC charge, and that would happen the year |
| 24 |  | after the accrual. |
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The weather, by its nature, to get the full benefit, we wanted to have it happen in real-time. So, the person never sends the check for that 66 cents. They never get it back. It's just shown as a credit in that month. So, that $\$ 3$ million, you know, over the course of the various months, the cash flow never happens. The customer doesn't overpay and they don't have to get the money back.

In contrast, the other items, dealing with electric efficiency and so on, theoretically, you could calculate that constantly as well. But it would be a whole lot of work for very little benefit, because it's a very slow-moving thing. You know, energy efficiency gradually emerges over time. So, doing it once a year is perfectly acceptable. And because of its nature, it's not quite as mechanical as the weather. So, it's a chance for the Staff to audit the numbers to make sure they're understanding what's happening and review everything once a year.

So, it sort of it seems logical to me
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that you need to do the weather thing monthly to get the full benefit that we were seeking. It's optional whether you did the rest of it in real-time. There wasn't any compelling need to do it in real-time. So, I think it sort of, by default, stuck with the Company's original approach of having it periodically done, subject to audit and review.
(Therrien) To answer, I think, your more direct question to me, on Page 11 of the Settlement, third paragraph down, it says "annual revenue per customer adjustment". So, we're not doing it seasonally, as the Company had originally proposed, but it will be an annual adjustment. Thank you. Did the relative size of the expected mechanisms play into the decision as to whether or not it would be done -- whether or not both would be done real-time or both would be done annually or the hybrid that you came up with?

A (Therrien) I think Dr. Johnson explained the practical reasons why you would not want to attempt to put the nonweather piece into the bill in real-time. I think it would be very

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| 1 |  | difficult to calculate that number with any |
| 2 |  | precision and timeliness. I then think the size |
| 3 |  | of the expected adjustment being smaller |
| 4 |  | influenced the adjustment becoming annual, as |
| 5 |  | opposed to seasonal. |
| 6 | 2 | You said "it did" or "it didn't", I'm sorry? |
| 7 | A | (Therrien) It did. |
| 8 | $Q$ | So, you expect, if 1 could just try to restate |
| 9 |  | this without as many negatives in it. I |
| 10 |  | apologize for the prior question. Do you expect |
| 11 |  | the decoupling piece to be significantly smaller |
| 12 |  | than the weather piece? |
| 13 | A | (Therrien) Yes. |
| 14 | Q | And that did play a role in the decision to go |
| 15 |  | annually versus seasonally, is that what you |
| 16 |  | just said? |
| 17 | A | (Therrien) That's my understanding. Correct. |
| 18 | 2 | Okay. Thanks. |
| 19 | A | (Johnson) But, just to be clear, they're both |
| 20 |  | decoupling. One is -- they're both trying to |
| 21 |  | serve the purpose of locking down and freezing |
| 22 |  | the revenues. So, they're both decoupling, but |
| 23 |  | the nonweather piece is the smaller piece, and |
| 24 |  | it is -- there's more things going on, economic |
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changes in the economy, trend towards energy efficiency, et cetera. So, a lot of stuff with very little dollars on net. It kind of made sense, in my mind, to say "okay, I guess you don't have to do that constantly every single billing cycle." You could periodically look at it and kind of, at your leisure, study the causal factors that are going on and the like that might happen in a Commission review process once a year, should the Commission want to look at it.

So, this is a hypothetical customer. And I want to focus on the line that says "Normal Weather Adjustment". It has a dollar figure times 1 percent. Could you explain what the 1 percent is?

A (Johnson) That's a purely hypothetical number, and assuming, in effect, that the weather was -the heating degree days was 1 percent colder than normal. So, you would collect 1 percent more in volumetric charges than normal, if it weren't for this adjustment. But, because the adjustment cancels that out, there's 66 cent credit. Basically, the end result is you're
paying the same amount towards the delivery portion of the bill as if you had perfectly normal weather for that particular month. And again, $I$ know we've gone over this. But this is the first time we've had decoupling before the Commission, so I want to make it as clear as I can.

The fact that this is a credit, a pass-back indicates colder-than-normal weather, is that right?

A (Therrien) That's correct. Okay. Good. And I think you said earlier, and I just want to confirm it, that this 1 percent, I know it's hypothetical, would apply to a given billing cycle. And what $I$ mean by that is everyone in that cycle would get the same adjustment. It happens to be 1 percent on this bill. Is that right?

A (Johnson) Yes. Because the weather occurred during a particular 29, 30, whatever it was, 31-day cycle. So, it's the weather for that particular portion of the year that it's calculated. The very next day another set of bills will go out that will be very similar,
because it's almost the same set of weather. It's only dropped one day at the beginning and adding one day at the end, but the number will just slightly change over time. And everybody ultimately gets credited for the actual weather through the entire year, but the slice of that year that occurs in their particular bills that only come once a month differs depending on what cycle they're on.

Okay.
(Therrien) I would add that it is possible that you could have an exception within a billing cycle, because it does look at all of the days covered on your bill. So, 99 percent of the customers in a billing cycle would have the same amount of billed days. It would go from the 15th of the previous month to the 14 th of that month, and the bill would be rendered and this 1 percent would be the same for all of those customers. However, it's possible that, if you had a customer that was billed, for whatever reason, a day earlier and they had 30 days on their bill, instead of 29 , that it would be using the actual degree days for each one of
those days covered on their bill. So, it could be a slightly different number.

A (Johnson) As a good example, that would be somebody who starts service for the first time, that's the first billing cycle, there's only 17 days that they were served. And the computer program is going to pay attention to which 17 days. And if that particular 17 days happened to be very cold, they're going to get their fair credit for the cold weather during that part of the month where they had just moved in and started service.

Q So, if I understand, generally, there could be 20 different factors, assuming there's 20 billing cycles, but there could even be more, depending on the circumstances of the individual customers?

A (Therrien) That's correct.
A (Johnson) Yes. In the sense, that most
customers use gas the whole month, but not everyone does. That those exceptions, if someone had just started service, or they moved from one part of town to the other, it's going to be very precise, and everybody is being
treated very fairly to reflect the weather during the period they were using gas.

You don't know what everyone's usage is during every day within that billing cycle, correct?

A (Johnson) No.
So, how is that accounted for?
(Johnson) Well, it's reflected in the sense that they are responding to weather, so, obviously, they're billed for the actual usage. But, as far as the precision of day-by-day, no. There's no attempt to actually measure it down to that level of precision. But the important factor of that, when we say it was "a cold March", but, in reality, it was only cold, say, at the beginning of March and not the end of March, and some bills didn't include the beginning of March, because that was on the previous bill. That's the important one that was feasible to reflect. And that's what we're referring to, and we're saying it's kind of customer-specific.

So, now that we see that the two, I know they're both decoupling mechanisms, as you testified, there's two parts. Could you explain to me how the part of the decoupling mechanism that's
called "Weather Normalization Adjustment" that we were talking about, how does that tie into the goals that Mr. Therrien discussed earlier in the day about breaking the link, and thereby fostering energy efficiency? How are those two related?

A (Johnson) Well, $I$ think it's clear that it breaks the link, right? That, by not having the Company have any skin in the game as to whether it's a lot of volume or a little volume that runs through the system, that holds true for weather-related fluctuations. And it's closely related to the question of energy efficiency, in that many energy efficiency measures relate directly to weather. That if people -- that's why I keep giving examples, if we could encourage the builders to convince customers building homes to put more insulation in, take out a slightly bigger mortgage, have a whole lot more efficient home, it's going to pay for itself over the life cycle of that building. That's a complicated story to tell. That question is directly linked to weather, which, in turn, is directly linked to this.
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But in terms of the original motivating factor behind decoupling? I would have to say "no". That's a separate issue. There have been weather normalization adjustments around the country long before people became concerned about energy efficiency. It has its own set of benefits.

But, in terms of the mechanics, they're very closely related. And in terms of the package of the Settlement, they're very important, because, at least from my perspective and OCA's perspective, gaining that benefit, that risk reduction, that cash flow benefit for customers, this was an opportunity to achieve that at a time when we're having to reprogram the billing cycle, we're having to deal with these issues afresh, why not go ahead and fix that as well? And that's what's part of the Settlement.

Okay. So, there were, and I was going to go through these one-by-one, but I recall from the discussion this morning three or four benefits that I heard about the Settlement package. One

Of which was, as we've talked about, "severing the link and thereby fostering energy efficiency". And I just want to make sure I have this 100 percent clear from the panel. And what I want to do is I want to go through the benefits and ask which of these two mechanisms on the bill tie into those benefits. So, just to restate, the "breaking the link to fostering energy efficiency" will be -- there's a direct relationship between the decoupling portion in the LDAC part of the bill, but it's not directly related to the weather normalization decoupling mechanism that's put forth on the bill. Is that a fair summary of what you just said?

A (Therrien) I don't -- I don't think so. Okay.
(Therrien) I think what would be a better representation is that both components contribute to the full decoupling and severing the link. With one -- with one piece and without the other piece, it's not a full separation. You need both pieces to fully separate throughput from revenues.
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Right. No, I understand that.
(Therrien) Okay.
But you said at the outset that your primary reason to separate throughput from revenue was to foster energy efficiency. I think we agreed on that within the first few minutes.

A (Therrien) Right.
So, my question simply is, the line that's marked "Normal Weather Adjustment", how does that either help or hurt or have no impact on that specific objective that we just --

MR. KREIS: Mr. Chairman, I'm going to object at this point. That question has been asked and answered about four times already. The witnesses have both testified that the weather -- real-time whether decoupling process does not contribute directly to severing the -- does not mitigate the effect of energy efficiency on revenue. So, they are separate things. So, it doesn't need to be asked and answered anymore.

CHAIRMAN HONIGBERG: I didn't understand much of what you just said, except for the "asked and answered" part.
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MR. KREIS: That's the essence of what I'm trying to say.

CHAIRMAN HONIGBERG: Yes.
Thanks. No, we're going to let him -- we're going to let Mr. Dexter work through this, so that he's comfortable that he understands the witness's position.

MR. DEXTER: Well, I would be perfectly happy with Mr. Kreis's answer. I just don't think I got that from the panel.

So, I would ask that my question be reread. And if the panel can simply confirm with what Mr. Kreis said, I'll move on. I'm not trying to be repetitive at all.

CHAIRMAN HONIGBERG: It's going to be more efficient if you just reask the question.

MR. DEXTER: Okay.
BY MR. DEXTER:
Q So, Mr. Therrien, we're in agreement, I believe, that at the outset of your testimony you stated that the primary reason for proposing decoupling was to sever this link to foster energy
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efficiency. We're agreed on that, right?
A (Therrien) Correct.
Okay. So, my question simply is, the line on the bill that's marked "Weather Normalization Adjustment", does that help, hurt, or have no impact on that primary goal that we just stated?

A (Therrien) Helps.
And how is that?
(Therrien) Because the Company won't be encouraging or hoping for colder-than-normal weather. It won't be hurt by declining normal weather over time, like some of the exhibits that both myself and Dr. Johnson produced in testimony. Anything related to sales is now not a concern of the Company's, insofar as --

A (Johnson) Let me jump in with a quick visual example. Just visualize it's a big corporation. People at the top may understand the goal is to encourage energy efficiency. But you've got people all through the system, engineers, all kinds of people. And they know that, when they have nice cold weather, and the system is pumping a lot of energy through it, that's when they're fat. That's when lots of revenues are
pouring in, profits are great. The company is doing really well because of that cold weather.

And to try to convince everybody throughout the corporate structure, "Forget that, ignore that, focus on the idea of helping the customers become more efficient", it's very hard to change that corporate culture unless you truly break the link. By truly breaking it, where they no longer see that, you know, that the earnings per share are good because they had a cold winter, it's very hard to do that.

You can talk to all you want in terms of, you know, "well, theoretically, over time weather doesn't matter." But, by really making it not matter, they can totally change their mindset throughout the company.

So, is it your testimony that under, for a gas utility, under cold years, your conservation efforts are more robust than under warm years? Is that what I'm understanding?

A (Johnson) No. I'm saying they make a lot more money. So, you can tell them "yes, we ought to be talking to those builders", and they're going
to drag their feet try to convince the builders. Because they know that, if you have a poorly insulated house, with a lot of gas being burned, the Company is doing well, there's room to give bonuses, there's room to, you know, give raises to the people working for them, and these are real human beings.

And so, it's all very nice and well to say "we have a regulation that says we have to encourage energy efficiency." But to really make that happen throughout a company, it's hard to do unless they truly have no financial incentive that's linked to volume. That's why environmental groups tend to be pushing for decoupling. That's why the people that really understand this see it helps achieve the public policy goals more effectively.

Okay. I should have stuck with Mr. Kreis's answer.

MR. KREIS: I like theirs better. CHAIRMAN HONIGBERG: I had a feeling that the witnesses didn't agree with Mr. Kreis.

MR. KREIS: Thank you, Mr. Chairman.

BY MR. DEXTER:
So, I'd like to ask that same question with respect to the decoupling charge that's built into the LDAC. Does that charge have an increased effect on energy efficiency, a decrease, or no effect on energy efficiency?

A (Johnson) It definitely benefits the mindset of encouraging energy efficiency, if the entire revenue stream is no longer tied to fluctuations in volume, for whatever reason. So, both pieces are related to this idea of decoupling revenues from rates.

Q Is one more directly related to that goal or are they both equally related to that goal?

A (Johnson) I don't know that -- how you can say, maybe the second one is, in some sense, mechanically more directly related. It would be certainly true if we had a state where you already had a weather normalization adjustment. We're talking about whether or not we're adding in the extra piece of the final line on the bill. Then you could say "Well, you know, why

[^0]is someone still pushing for further decoupling, we already have weather normalization?" And the answer is "Because, you know, there's still part of the bill that it creates a current incentive for the company to push more revenue -- get more revenue by pushing more volume through their system."

So, I think one of other goals that $I$ heard about from this morning -- I'm sorry, one of the other goals I heard this morning that would stem from the Settlement had to do with cash flow, and it was divided into "Company cash flow" and "customer cash flow".

So, could you explain to me, I'll ask the same question, which of those two charges that are now on the bill are going to be related to "customer cash flow"?

A (Johnson) The weather normalization one, or the "Normal Weather Adjustment", is the one that improves the customer's cash flow.

Q And with respect to "Company cash flow'?
A (Johnson) The Company's cash flow is improved by the weather normalization line, the "Normal Weather Adjustment". So, it's very simple. In
this example, the customer benefits from not having to send in a check for 66 cents. And the Company is on the flip-side of that, they don't receive the 66 cents, which would have otherwise been unexpected money. They would have had to just park the cash, because they're not -- they can't predict it. It's strictly a function of weather. They would have gotten one or two percent by parking the cash. That's not -you know, it's a little bit of benefit in that particular month.

But, when you have a reverse month, where they happen to have milder-than-normal weather, then they have a real problem. They don't get the analogous 66 cents they were counting on. So, they have to have a line of credit lined up. They have to be managing their cash to be able to handle unexpected fluctuations in what comes from the customer.

So, it's the same problem, and it
happens to help both sides of the problem, if you take away that unexpected risky element.

A (Therrien) And I would add. It's the real-time nature of that particular adjustment that helps
the cash flows.
Now, when we're talking about the utility's cash flow or a customer's cash flow, we're basically balancing revenues and expenses, is that what we're trying to do here? In other words, everybody's got to match revenues and expenses, and therefore pay their bills? It's basically the same for the Company and the customer, is that true?

A (Johnson) I'm not sure why you're asking that, but that's not true. I mean, the whole point of talking about cash flow is there is a slight difference between accrual accounting for revenues and expenses and actual cash flows. So, you can accrue a debit or a credit that says "I'll pretend I didn't get all that money from unusual weather, because of the approach the Company was originally proposing." And, so, from their reporting to the financial community, they could have stabilized the earnings stream through their approach. But the actual cash flows wouldn't have been stabilized. They would still have this cash management problem, which would, in turn, affect bond ratings,

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| 1 |  | calculations, and so on. |
| 2 |  | So, the real-time actually is a -- |
| 3 |  | improves the cash. It doesn't just stabilize |
| 4 |  | the mixture of revenues and expenses. It |
| 5 |  | also improves the flow of cash itself. |
| 6 | 2 | Okay. So, from a Company standpoint, this |
| 7 |  | adjustment would apply to all the revenues that |
| 8 |  | come in. Would you agree? |
| 9 | A | (Johnson) Not the commodity-related revenues. |
| 0 | Q | Oh, true. Would you agree all the |
| 1 |  | distribution-related revenues? |
| 2 | A | (Johnson) At delivery, yes. |
| 13 | Q | Okay. And from the customer's standpoint, it |
| 4 |  | doesn't have any effect on their revenues. |
| 5 |  | They're revenues come from paychecks and things |
| 6 |  | like that. |
| 7 | A | (Johnson) Right. |
| 8 | Q | They don't get any revenues from the utility, |
| 9 |  | right? |
| 20 | A | (Johnson) Normally, right. |
| 21 | Q | Okay. |
| 22 | A | (Johnson) Unless you happen to be an employee, |
| 23 |  | guess. |
| 4 | Q | Yes. So, on the expense side for the customer, |
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they're trying to pay their bills. And my question, $I$ guess very simply, is what percentage of all the bills the residential customer has to pay is reflected in their gas bill? Do you think it's 10 percent of their budget? Two percent of their budget? Fifty percent of their budget? Is there any general information you can give us on that?

A
(Johnson) I'm not sure what would be a realistic figure. Obviously, they have a lot of other expenses as well. But, if it's the winter, their gas bill is a pretty important item.

Q But we'd all agree that there are other bills that customers have to pay as well, not just their energy bill?

A (Johnson) Absolutely.
All right. How significant -- back on the utility side of the cash flow question, how significant a factor is this in the utility's cash flow, taking weather out of the equation?

A (Johnson) Again, I think it's significant. I mean, they can manage it. It's not like they're overwhelmed by it. But it's a significant item. It's worth thinking about it. It's beneficial
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| 1 |  | for them to stabilize it and make it more |
| 2 |  | predictable. |
| 3 | Q | Okay. So, I want to talk about -- I want to |
| 4 |  | talk for a moment about price signals and rate |
| 5 |  | design goals and things like that. I think I |
| 6 |  | heard this morning that the primary -- well, let |
| 7 |  | me just ask it this way. What is the primary |
| 8 |  | rate design goal that you -- that you see coming |
| 9 |  | out of this Settlement decoupling mechanism? |
| 10 | A | (Johnson) It sends stronger signals to |
| 11 |  | residential customers that adjusting their |
| 12 |  | thermostat or investing in more insulation or |
| 13 |  | more efficient appliances will have an impact, |
| 14 |  | that the extra effort of researching and buying |
| 15 |  | the better appliance, or the discomfort of |
| 16 |  | turning off the heat in some of the rooms in |
| 17 |  | their house, will have a stronger impact for |
| 18 |  | them. They will benefit more from their |
| 19 |  | personal action that they took, because we've |
| 20 |  | moved more of the bill into the volumetric |
| 21 |  | charge, and we've taken some out of the fixed |
| 22 |  | charge. |
| 23 | $Q$ | So, it would promote conservation, is that fair? |
| 24 | A | (Johnson) Yes. |
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Okay. Now, in most rate cases or all rate cases, rate design cases, there's four or five rate design goals that are typically referred to.

A (Witness Johnson nodding in the affirmative). (Witness Therrien nodding in the affirmative). And I see you're both nodding your head, I'm sure you're both familiar with them. And they go something like fairness and stability and equity, and I don't have them all at the tip of my fingers, although I probably could read them from a book, but we'll shortcut this.

Could you explain today how those other goals are impacted or weighed in the -- if the Settlement decoupling mechanism was adopted?

A (Therrien) Well, let me take a crack at the first part. You're right. They're competing goals. And it's hard to say which one is more important than the other. But that's why we spend so much time, when we do rate design, on bill impacts. And we run them at various usage strata, to understand what changes that we make in the proposed rate design, how will that
affect customers? And you can't just say "well, this one class of customers may get a 5 percent increase", because within that class you can have significant differences.

So, when this rate design was settled, we had run several iterations of rate design before we came to a point that everybody felt that the rate impacts, from where customers are being billed today, to what the new rates would result in bills for them. That they were reasonable. They weren't -- there's no rate shock involved. There was reasonable gradualism taken into account. There was fairness within the class, there was fairness amongst the classes. And that's where there is no magic button that you can press. It does come down to judgment. And it does come down to really digging into the data and the stratas and saying, you know, "does these rate design changes make sense?" So, from my perspective, as a comparison from the current rates to the new rates.

I think the second part of your question maybe is a little bit better for Dr. Johnson
to explain, over the long run, how you bill utility customers. So, it's really a long-term price signal.

A (Johnson) Obviously, this question of rate design and the relative importance of different public policy goals was one of the fundamental differences between the Company's filed testimony and OCA's. In my case, I had literally 80 pages of testimony on this concern, trying to convince the Commission that moving from one of the highest fixed charges in the country, back down to lower fixed charges, and thereby increasing the volumetric rate, creating a stronger incentive for individual customers to conserve was in the public interest. And so, that's why we went through in detail both the tradeoffs from a policy point of view, the underlying economic arguments, a critique of the Company's marginal cost study, which was a fundamental defense they had for their particular position. So, clearly, we felt very strongly about it. And I believe the Commission should look at that. If there is some queasiness about "why are we reversing things,
and actually lowering fixed charges?", I would encourage you to look at those arguments, because I think they are very persuasive. So, and I'll ask you this question, but I'd like you both to answer it so I understand, is it the opinion of both of you that the result of the decoupling and rate design component of the Settlement fairly weighs the various rate design goals that underlie the proposals that you both made?

A (Therrien) I can say "yes". I had extensive conversations with the management of Liberty over where their proposed rates were. As I mentioned, we ran several iterations of rates to make sure that we were not harming any particular class or strata within a class.

And then I think, more importantly, that
a lot of the reasons why, over the years, Liberty had pushed for higher fixed customer charges, is why you still see a customer charge of reasonably significant magnitude.

So, there was compromise made certainly within, you know, the give-and-take of the Settlement. Clearly, a more -- a heavily
volumetric charge does make people think about how much gas they're using, compared to everything being billed on a fixed basis.

So, if the goal of the decoupling was to sever the link of sales and revenues, from the Company's perspective, and also provides an opportunity to send a price signal to consumers that "the more you use, the more it's going to cost", that makes sense.

Some of the other concerns that the Company has about retaining fixed charges, such as there's an inherent cost to the distribution system for being ready and available to serve, that was an important consideration here as well. So, in other words, we would not have advocated for a complete reversal to, for instance, to use a hypothetical, a zero customer charge. I don't think that you see that here for a good reason. That's something that the Company was very adamant about, that there is a cost of service. Whether you use it or not, it is available for service.

So, clearly, in both my direct testimony
and Dr. Johnson's testimony, we had conflicts over what the right amount of signal should be sent for cost collection through rates. I think the Settlement strikes a very good balance. And yes, it moves more towards volumetric, because the purpose of decoupling is to encourage energy conservation. So, from my perspective, but I think that it's a good settlement.

And, Dr. Johnson, will you answer the same question please?

A (Johnson) Yes. I'm obviously looking at it from the other point of view. So, it's kind of whether I'm looking if the glass is half full or half empty. I had recommended lowering the fixed charges a little bit more than the Settlement provides. But I'm also sensitive to the concerns about bill impacts and changing things too much too quickly. So, it's understandable that the OCA, within the give-and-take of negotiations, wouldn't insist on getting it all the way down to the level that I was recommending. And certainly, the Commission should
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realize, in future proceedings, the OCA may advocate lowering some of the fixed charges a bit more than in this case. But, again, that's just consistent with the idea of gradualism.

So, yes, it's a compromise. I think it's a fair compromise. And it doesn't preclude the possibility of further gradual reductions in future cases, if circumstances warrant.

I wanted to finish up on price signals. And I'd like to use the billing -- the sample bill, Exhibit 61. And you both agreed, I believe, that this indicates this is a situation where weather was colder than normal, and therefore there's a bill credit.

And my question to you is, do you find that to be an appropriate price signal, to give customers a credit when the weather is colder and their usage is higher?

A (Johnson) Again, there's no perfect rate design. If your only goal was to discourage energy usage as much as possible, and encourage energy efficiency to the maximum degree possible, then
you would have a 20 percent return on equity. You would be just super generous in every step of the process to make sure rates are as high as possible. I think it's self-evident in that example that there's tradeoffs. That we're also concerned about other things besides simply trying to maximize energy efficiency.

In this particular case, the tradeoff is really, really minor. Because what we're talking about is a bill that's arriving, it's cold, they still see how important it was whether or not they made that decision to put in insulation. They're still sensitive to the fact that it's colder, they're going to pay more. The reason they're going to see that is because of the gas supply element. They're going to be paying more for the commodity. So, we haven't completely wiped out that awareness of the importance of weather.

In terms of, "is there something they could do if the rate was 66 cents higher or lower, or $\$ 5.00$, in that one month, due to that one thing?" No. The kinds of decisions
we're asking people to make really should be made based on normal weather. The rational decision whether to invest in a better appliance or not, how good an appliance to invest in, the economically rational decision should be based on normal weather. It averages out over the 20-year cycle of that furnace, or 30 or 50-year cycle of the building with its insulation. It's the average weather they should be deciding, not, you know, scaring them with, you know, the phenomena of an unusually cold winter.

Q So, again, $I$ want to make sure $I$ understand. So, you're not concerned that giving a customer a refund on a colder-than-normal month sends an incorrect or a confusing price signal?

A (Johnson) I'm not. Because, looking at this example, if it were a normal month, they would pay $\$ 289.71$, in terms of this part, or I'm not sure what the number is -- $\$ 66$ or whatever. They would have paid the same $\$ 66$. The only question is the first two before the orange, those two would have had slightly fewer units, and therefore they would been slightly less
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billed on those two rows. And on a perfectly normal month, this line item called "Normal Weather" would have a zero adjustment. You following me?

So, the total of the three is still going to go with normal weather, and it's going to be stabilized. If its a normal February, you're going to be -- and they use a normal amount for their normal February usage, they will pay the same amount on those three whether it's unusually cold or not. They're simply going to pay based on the characteristics of their house, the characteristics of their furnace, and what the normal weather is for that particular month.

If you think of, say, April, yes, they're still using the furnace some, but it's not nearly as extreme as in January. And that pattern that they can see over year after year will be repeated in the cluster of the three. And what we're removing is that other element, that sudden spike that happens due to unusually mild or unusually cold
weather that comes and goes from year to year.

I'm sorry, but now I'm more confused than $I$ was before. Did you say that, and, again, these are just examples, and this 66 cents could be $\$ 5.00$ for all we know.

A (Johnson) Sure.
We don't know proportionally that it's really this small. But did you just say that the "\$30.35", the "\$36.14", and "66 cents" credit, when you add the three of those up, they will always come out to normal weather?

A (Johnson) That's the basic idea. Let me try it a different way. And I don't want to overstate this, because, of course, there's fluctuations that happen.

But the critical point is that
"1 percent" factor you see there, that's a hypothetical representation of the idea that it's 1 percent colder than normal. So, in another month, it was 1 percent warmer than normal, there would have been an extra charge of 66 cents. But the net effect of the two, if it, in fact, is 1 percent colder, then the

|  |  | 42 |
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| 1 |  | units that are in the two rows above it, |
| 2 |  | where you see this little count of units, |
| 3 |  | those would have been 1 percent higher or |
| 4 |  | lower, depending on the example. So, it's |
| 5 |  | all self-canceling within that little group |
| 6 |  | of three. |
| 7 | $Q$ | So, under traditional current ratemaking, rates |
| 8 |  | are set based on normal weather. And I think |
| 9 |  | you both said that, in a colder weather, |
| 10 |  | companies make more money, and, in warmer |
| 11 |  | weather, they make less money? |
| 12 | A | (Johnson) Right. |
| 13 | A | (Witness Therrien nodding in the affirmative). |
| 14 | $Q$ | And we can all agree on that. And do you agree, |
| 15 |  | in that situation, that the Company is bearing |
| 16 |  | the risk of weather fluctuations? |
| 17 | A | (Johnson) Yes. |
| 18 | A | (Therrien) They are bearing a risk of weather |
| 19 |  | fluctuations, and so are customers. |
| 20 | 2 | Well, that was going to be my next question. |
| 21 | A | (Therrien) Okay. Because it's -- if I may? I |
| 22 |  | think it's a common misconception that weather |
| 23 |  | is a company risk. It is a company risk, but |
| 24 |  | it's a symmetrical risk with customers. They |

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have the same risk when the weather goes the opposite direction.

Q

A (Therrien) Well, if it's colder than normal, they're essentially overpaying for the cost of the distribution system.

And under the proposed decoupling mechanism, how would those risks be allocated between the Company and customer?

A (Therrien) They're eliminated. The reason for that is because, when it's colder than normal, the distribution portion of their bill includes a credit to adjust it back down to the right level that they should be paying, which is the level of money that they would pay under normal weather. And for the Company, they don't have this, whether it's small or large, this windfall amount of money of over-collection for their costs on colder-than-normal weather.

And on the flip-side of that, when it's warmer than normal, and they're not receiving enough revenues to cover their costs, the WNA brings them back to that level of revenues that they need in order to cover their
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operating costs.
Mr. Therrien, in your -- I think it was your original testimony, there was a chart indicating the number of LDCs in the country that have implemented some sort of a decoupling mechanism. Do you remember that?

A (Therrien) Yes. I have it in a few different places throughout.

I think it's Bates 291. And maybe I'm thinking of another one. You referenced it earlier, and you said something about the -- well, let me withdraw that question, just take a moment to find the document.

So, I'm looking at your rebuttal
testimony. It's Bates 183.
A (Therrien) Yes. I have that.
And so, you would agree that this chart
indicates that there are 67 -- are these just gas utilities?

A (Therrien) Yes, they are.
Q Sixty-seven (67) gas utilities that have instituted a revenue decoupling mechanism?

A (Therrien) Correct.
Do you know, of that 67 total, how many gas
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distribution utilities there are in the country?
A (Therrien) It's an ever-changing number. I don't have an exact number for you, sir. I will say that $I$ believe it's in the 200 range. In the 200 to 300 range or closer to 200? (Therrien) My reconciliation is 200. Two hundred (200). Okay. There was another statement in your rebuttal testimony that I wanted to ask you about. It appears on Page 179. And it starts at Line 17. And it describes some limitations that you see in Staff's proposal. Could you read that sentence into the record that begins "Staff's proposal limits".

A (Therrien) "Staff's proposal limits reconciling changes in sales related to utility-funded conservation programs only, and ignores other energy efficiency and conservation actions customers and other stakeholders take to reduce gas consumption."

Now, you would agree that Mr. Iqbal's proposal that will be presented tomorrow is based on a revenue per customer calculation, would you not?

A (Therrien) Yes.
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And doesn't the fact that it's done on a revenue per customer basis take into account these other items that you're saying are ignored? That it's not just focused in on state utility-funded conservation programs?

A (Therrien) One moment please. Sure.
(Therrien) What I'm looking for is, and maybe you can help me, I recall that there was a limit that was proposed, which made it a partial decoupling mechanism, even like a -- I may have said "partial", a limited, I think there was a 2 percent limit on the adjustment.

So, it would be the limiting part of the proposal that would -- that was behind the statement, not the fact that it was based on a revenue per customer basis?

A (Therrien) That's correct. It was a combination of the fact that it excluded the impacts of weather and that it had a limitation. Yes. Item (5), "The RDM adjustment should be capped at plus or minus 2 percent."

Q So, I think we would all agree that Mr. Iqbal's proposal was intended specifically to not adjust
for weather?
A (Therrien) Correct.
Okay. So, the 2 percent cap, what is it about that 2 percent cap that you would find -- that you would advise not adopting, if that's your position?

A (Therrien) Well, frankly, $I$ did find it a little unclear whether there would be a deferral as a result of it or just a plain disallowance for any amount above and beyond the 2 percent. So, I'm going to respond assuming that, if the decoupling adjustment was greater than two percent, it would be limited to 2 percent, because that's the way I read the testimony.

So that, to me, is significant, because there could be a lot of activity that happens through all of these other factors that we talked about this morning, such as customer-driven conservation, building code efficiency, a multitude of different conservation activities, the effect of the economy, price signals from the commodity price. So, limiting it to 2 percent is a significant throttling down of the intent of
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| 1 |  | decoupling. |
| 2 | Q | Okay. And I think you also indicated in your |
| 3 |  | rebuttal testimony that you advocated against |
| 4 |  | weather normalizing the decoupling mechanism, as |
| 5 |  | Mr. Iqbal -- I'm sorry, excluding the effects of |
| 6 |  | weather from the decoupling mechanism, as Mr. |
| 7 |  | Iqbal proposed? |
| 8 | A | (Therrien) That's correct. |
| 9 | Q | One of the reasons for that you said is that "it |
| 10 |  | would be complicated"? |
| 11 | A | (Therrien) I would say that it's -- |
| 12 |  | "complicated" may be a poor word choice. It may |
| 13 |  | be imprecise. If you could point me to the line |
| 14 |  | in my testimony, I would appreciate it. |
| 15 |  | MR. DEXTER: Mr. Chairman, I |
| 16 |  | think I'm finished, but I'd like a minute or two |
| 17 |  | to discuss with Mr. Iqbal? |
| 18 |  | (Atty. Dexter conferring with Mr. |
| 19 |  | Iqbal.) |
| 20 |  | MR. SHEEHAN: Mr. Chairman, I |
| 21 |  | found the reference to my client's testimony to |
| 22 |  | "complicated". I could point him to that, if |
| 23 |  | that would be appropriate? |
| 24 |  | CHAIRMAN HONIGBERG: We'll see if |

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that's the direction Mr. Dexter wants to go. Mr. Dexter, are you ready to go?

MR. DEXTER: Yes.
BY MR. DEXTER:
Q I will just finish by referring to
Mr. Therrien's rebuttal testimony, Bates 194.
And you've listed four -- five reasons why real-time decoupling is difficult and complex, and then you go into some reasons why those are. And I would like you to explain whether those concerns still exist with respect to the Settlement proposal, or have they been somehow alleviated, and if so, could you explain how.

A (Therrien) Well, clearly, it was a product of negotiation to arrive at the hybrid full decoupling that we have in front of you in the Settlement Agreement. I have worked with real-time weather normalization adjustment billing factors in my experience. And I guess I would say, for most customers, it's not an issue. It's a line item on the bill. Most people look at the bottom line of their bill and pay their bill. For those that get interested
in it, most consumers can understand the concept of getting a refund when it's colder than normal, and that usually is the end of the conversation.

The issues that I pointed out here, these five issues, I still believe they exist. And I do believe that they can be overcome, okay? And I did also point that out in my rebuttal testimony saying that, you know, there is a lot of benefits to real-time decoupling as well. And that, if it were to be implemented, and this is on Page Bates 196, and it goes back to a question asked earlier, "if a real-time RDM were implemented, the Company would work with both the OCA and Staff to develop communications materials for customers, and to address the administrative and reporting requirements associated with a real-time RDM."

So, it is more complicated than the Company's original proposal. It has, frankly, more benefits from cash flows that we had discussed earlier. And probably -well, not "probably", it does send a signal
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on that customer's bill that matches the weather that occurred during that customer's billing timeframe.

So, I guess to answer your question, I still believe that these five items are something that can be -- that should be addressed. And I have full faith that the OCA, Staff, and the Company can work together to minimize any implementation issues.

MR. DEXTER: That's all I have,
Mr. Chairman. Thank you.
CHAIRMAN HONIGBERG: Let's go off the record for just one second.
[Brief off-the-record discussion ensued.]

CHAIRMAN HONIGBERG: Commissioner Bailey.

CMSR. BAILEY: Good afternoon.
WITNESS THERRIEN: Good
afternoon.
BY CMSR. BAILEY:
Q Could we start with Exhibit 61 please, it's the bill. Can you tell me what the difference is in the distribution charge, the two distribution

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| 1 |  | charges? |
| 2 | A | (Therrien) Sure. The first distribution charge |
| 3 |  | is what's called the "head block". |
| 4 | 2 | Oh, okay. |
| 5 | A | (Therrien) So, it's priced differently. So, and |
| 6 |  | it's a little confusing on the sample bill, but |
| 7 |  | it says "96.667 units". That's because it was |
| 8 |  | only a 29-day bill. So, the block itself gets |
| 9 |  | prorated. I believe the block is 100 therms is |
| 10 |  | the first block. And then anything over 100 |
| 11 |  | therms gets billed at the tail block rate. So, |
| 12 |  | you just have a little adjustment here for the |
| 13 |  | fact that it wasn't a 30-day bill. |
| 14 | 2 | And your proposal has different rates for the |
| 15 |  | head block and the tail block? |
| 16 | A | (Therrien) No. That's one of the Settlement -- |
| 17 |  | one of the changes in the Settlement. The head |
| 18 |  | and tail block volumetric rates are now the |
| 19 |  | same. |
| 20 | Q | Well, that's what I thought. But this bill |
| 21 |  | doesn't show that, does it? How am I misreading |
| 22 |  | this? |
| 23 |  | CHAIRMAN HONIGBERG: It's |
| 24 |  | because, I'm going to guess, Mr. Sheehan, that |

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| 1 | it's because you haven't yet reprogrammed your |
| 2 | system for the new billing, if this were |
| 3 | approved, right? |
| 4 | MR. SHEEHAN: The proposal was to |
| 5 | put it in effect November 1. |
| 6 | CHAIRMAN HONIGBERG: Yes. So, |
| 7 | this is just an old bill. |
| 8 | CMSR. BAILEY: Oh. Okay. All |
| 9 | right. Okay. |
| 10 | WITNESS JOHNSON: So, in effect, |
| 11 | we'd be removing -- probably be able to remove |
| 12 | one of those rows to make room for this "weather |
| 13 | normalization" row. On net, it really doesn't |
| 14 | make the bill any longer than it was. A side |
| 15 | benefit of the fact we're flattening the rate. |
| 16 | MR. SHEEHAN: That's the real |
| 17 | reason we're doing it. |
| 18 | CMSR. BAILEY: All right. |
| 19 | BY CMSR. BAILEY: |
| 20 | Q Can you explain how you -- I don't really |
| 21 | understand heating degree days. I get the |
| 22 | 1 percent concept, in that that means that it |
| 23 | was 1 percent colder than normal. But how do |
| 24 | you determine that 1 percent? What's the data |
|  | \{DG 17-048\} [Day 5 AFTERNOON Session ONLY] \{03-23-18\} |

that you use to get there?
A (Therrien) Sure. Heating degree days are reported daily at weather stations, and they're reported to NOAA, and I'm going to mess up the acronym, but it's the National Oceanographic --$\mathbf{N}-\mathbf{O}-\mathbf{A}-\mathbf{A}, ~ N O A A$.

So, every day they report in what the reads are and they come up with an average temperature for that day. And that temperature --

Q An average temperature for that day for a bunch of different locations?

A (Therrien) Right. But, in Liberty's service territory, it's probably somewhere right around here, $I$ would think, at an airport, typically. Okay.
(Therrien) So, they would take that, and they would average it, and they would say that's the temperature for the day. And then they would take that number, and you -- you would take 65 -- temperature 65, and then subtract out that temperature, and it would give you the heating degree days. So, for instance, if the temperature was 30 degrees outside, the heating
degree days is 35 . So, you have 35 heating degree days.

Now, here's where we get into normals. You would look back, and in New Hampshire it's 30 years, you would look back over that day, for the past 30 years, then you would average it. And you would say "Oh, for today, the normal temperature, stated in heating degree days, would be 32." So, today's actual heating degree day was 35 , it was three heating degree days colder than normal. And you would just do that for every single day within the billing month, add them all up, and that's your answer.

Except you said 35 was three degrees lower than the average, is that --

A (Therrien) Right, because it's a little bit of an inverse relationship.

Q Okay.
A (Therrien) The higher the degree days you have, the colder it is.

Q Okay. Can you explain to me, and this is a rate design question I think, you have a \$10.3 million revenue requirement -- no, that's
not the revenue requirement. That's the revenue deficiency.

A (Therrien) The deficiency.
Right.
(Therrien) Correct.
So, you -- what's the revenue requirement?
(Therrien) The revenue requirement is, well, let's say it's $\$ 95$ million. I'm not sure what the total number is.

Okay. All right. Let's say "100 million" to make it easy.

A (Therrien) Okay.
So, how does a $\$ 100$ million revenue requirement translate to the revenue per customer?

A (Therrien) Well, there is -- actually, there was a great diagram laid out in Dr. Johnson's testimony. You go through an allocated cost study. And in the case of New Hampshire, we also look at marginal cost studies, okay? Which says this is how much the class contribution should be. So, it's this whole other marginal cost study that was performed that helps allocate these revenues to the individual customer classes.
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Q And are those allocation factors resolved right now? We're not changing those?

A (Johnson) Yes.
A (Therrien) Well, what happened in the Settlement is basically saying we're going to use the test year revenues billed in each class to determine -- we're going to say that's accurate, that's an accurate allocation of revenues amongst the classes.

Oh. So, it's allocated by revenue. I see.
A (Therrien) Correct.
Q Okay. So, that's not really a cost, that's revenue. It's different.

A (Johnson) There was evidence about the proper allocation of the revenues and the costs. The Parties weren't very far apart, and it was resolved in the Settlement through the mechanics of what they've set forth, but, in essence, it preserves the status quo, as far as how much is residential, how much is small commercial, and how much is industrial, and how much is high load factor, low load factor commercial/industrial. Those issues get resolved by basically carrying forward the
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Q And then divide by 12 or --
A (Therrien) For an annual -- decoupling is based on an annual. So, it's just as simple as it is, dividing by customers.

Okay. And then how does that translate to the per therm rate?

A (Therrien) Well, that's where rate design comes into play.

That's what I'm trying to get to.
A (Therrien) Okay. So, Step 1 is determining the revenue requirement. We just talked about that, it's 100 million. Step 2 is saying what classes should pay that 100 million. And then Step 3 is "how should that class's contribution be recovered through rates?" And that's when you start to have the conversation about fixed versus variable, block versus no blocks, season versus no seasonal variation. And there's a lot of rate design principles that can support seasonal -- seasonal rates, like we have in New Hampshire, that can support declining block rates, or inclining block rates, if the price signal that the commission wishes to send is one to support a conservation price signal. And
then the one that I talked about earlier, the fixed charge component. That's the $\$ 20$ a month charge that residential customers currently pay today.

So, what you do is you take number of customers, and you take total volumes of throughput, and you play around with these rate components until it collects that class's revenue responsibility.

A (Johnson) But, in terms of this particular Settlement, it's in the terms of the Settlement, basically, the Parties agree to a specific set of customer charges that were lower than what they are currently.

Q The fixed charge?
A (Johnson) The fixed charge. Once that number is pinned, almost everything else just flows automatically. Because there was also a provision that says what's happening to the two therm rates that are being flattened. So, then the rest of the math really becomes pretty simple from that point forward.

But, to the extent, you know, you want to know what's happening, you've got
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exhibits, basically, in the Settlement showing the exhibits by specific classes and the like. But the rest of it is pretty much just carrying forward the pattern of the rates that exist currently. There's no other really major rate design changes being proposed in the Settlement.

Okay.
(Therrien) And earlier I mentioned the importance of bill impacts. When you're determining the fixed charge and your variable charges, how much you move either one of those, you really need to look at the individual bill impacts. Because within that rate class, you have varying size customers. So, you may live in a 1,000 square foot house, and I live in a 1,500 square foot house. I may have elderly parents that live with me. I'm going to use a lot more gas than you. So, my bill impact is going to be different than your bill impact, depending on how we change those individual fixed and variable rates.

So, you just need to make sure that they're reasonable. And that's -- it's an
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art. You really need to look at this stuff and say "Is that fair?" "Is that fairness?", as we discussed earlier today.

Okay. So, you did all that.
A (Johnson) We did.
Do you have -- can you show me where the bill impact information is?

A (Therrien) Certainly. It was filed with the Settlement Agreement. And they are shown in Attachment 8. And there are 16 pages.

Okay. So, we looked at this yesterday, and we looked at the impact on Keene customers.

A (Therrien) Correct.
But it was with respect to a different issue.
So, let's look at a Concord customer,
residential customer.
A (Therrien) Okay. So, if you could turn to
Page 2 of 18 [2 of 16?] of Attachment RATES-8, or I believe it's Page 025 Bates.

Okay.
A (Therrien) So, this shows on the top portion of the exhibit the proposed rates, and then the bottom portion the current rates, and at the very bottom the difference. And then kind of
the middle left portion is the winter season, and then to the right side of the exhibit is the summer season, and in the far right is the grand total.

So, if you look at the bottom right of this exhibit, Line 135, in the far right column you'll see that, under the proposed residential rates, the average customer, okay, and that's Line 76, you can see the usage there, they use, on average, "760 therms". So, the "average" customer on the system will see a $\$ 52.89$ rate increase in a year, which represents 4. -- think it's a 62 (4.62) percent increase.

Now, when we were evaluating various rate designs, and the Company's bill impact module, if you will, and this was filed in direct testimony, we look at not just the average customer, we look at smaller customers, bigger customers, all different strata of usage. And we did that as well. I don't believe it's been filed here, but it's part of the process.

A (Johnson) And I might just mention that, when I
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prepared my testimony, I had their work papers. And before I put in my proposal for even more dramatic changes in the rate design, I was very careful to check and make sure there was not severe impacts on anyone. So, to the extent the Settlement is further moderating our proposal, I think you can be very confident that, if you want it, you can get it, a breakout of specific size customers, that they're going to be pretty moderate. We're not talking about 50 percent increases or anything like that.

Q Okay, thanks.
CHAIRMAN HONIGBERG: We're going to take a break, ten minutes.
(Recess taken at 3:04 p.m.)
CHAIRMAN HONIGBERG: Commissioner
Bailey.
COMMISSIONER BAILEY: Thank you.
QUESTIONS BY COMMISSIONERS:
BY COMMISSIONER BAILEY:
Q. Can we take a look at the bill impact on a large commercial customer?
A. (Therrien) Certainly. Let's go to Page 9 of 18.
Q. Can you give me the Bates page?
A. (Therrien) Bates 032.
Q. Thanks.
A. (Therrien) This is a commercial/industrial, high annual use, low load factor.
Q. Okay. Wait a second. High end --
A. (Therrien) High annual use, low load factor, meaning that they use gas kind of more in some seasons than others.
Q. So, not like a manufacturing plant.
A. (Therrien) Correct. Manufacturing plant would be a high-usage, high-load factor. I don't know which one you want to look at, but they're right next to one another.
Q. Oh, let's look at them both then.
A. (Therrien) Okay. So, Bates 32 is the high-use, low-load factor; Bates 33 is the high-use, high-load factor.
Q. So would a low-load factor customer use -- their high use would be in the winter, and it's kind of lumpy, and then maybe -- well, no, not in the summer; right? It would be mostly in the winter?
A. (Therrien) I would think it would be in the
winter for a gas company.
Q. All right.
A. (Therrien) Electric might be either. But gas in winter.
Q. Okay.
A. (Therrien) So, again, the format of the exhibit is the same. So you go to the bottom right. In the case of the high-usage, low-load factor, the average customer would see a $\$ 3,111$ increase, or 3.76 percent, and a little less of an impact for -- and it's really kind of the cream of the crop of customer. The high-usage, high-load factor, these are the highest utilization customers on the system would receive a 3.20 percent increase.
Q. Okay. Thanks. The next topic I want to cover is how you figure out the reconciliation. I guess the only thing that you have to reconcile is what's going to be included in the LDAC?
A. Correct.
Q. Okay. So you somehow have to figure out the amount of revenue the Company expected based on the per-customer revenue times the number of customers in each class, subtract that from the
revenue --
A. (Therrien) Close.
Q. -- that you got --
A. (Therrien) Close.
Q. Okay. Tell me what --
A. (Therrien) We do everything first on a revenue-per-customer basis. So when we come out of the incident case, there will be an established benchmark revenue per customer for each rate class.

So let's just use residential heating.
Let's just say it's \$700, okay. A year from now we'll look and see what the actual
revenue per customer was for that class. And
let's say it's \$690. So there is a $\$ 10$
shortfall. That $\$ 10$ shortfall will be
multiplied times the number of customers in that class.
Q. Well, what if you added customers that year?

Doesn't it make sense to look at the total
revenue requirement from that class and how much revenue you've got from that class?
A. (Therrien) Well, that was my colleague, Mr .
-- Dr. Johnson's proposal. While the Company is
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on a use-per-customer -- or excuse me --revenue-per-customer basis, you could also have a decoupling mechanism based on total revenues. The reason why I prefer a revenue per customer is because over time you want to encourage to add new customers to the distribution system. And along with adding new customers comes additional cost. At a minimum, you're going to want to give them a service and a meter. So there's the cost of the service and the meter, setting up the bill, things like that. So the revenue-per-customer decoupling construct allows you to keep, on an average customer basis, some additional revenue to cover that additional cost.
Q. So this provides the Company incentive to add customers, but not necessarily add, is it load?
A. (Therrien) Correct. That's exactly what it does.
Q. Okay. And then in the technical details about that calculation for the reconciliation, I think there was a disagreement. And I'm not positive because I don't think I completely understood the settlement agreement until today, about
whether you should use the average customer count for the year or the actual customer count maybe. I mean, you have a billing -- or maybe this was my own thoughts. You have a billing system that's very sophisticated, so you know actually how many customers you had each month.
A. (Therrien) Correct.
Q. So would it make sense to calculate the reconciliation based on that number rather than the average number of customers per year, or does it really not make a material difference?
A. (Therrien) It's really the same thing. It's really the same thing, because if you calculated the adjustment on a monthly basis, where you said the monthly revenue per customer target should be $\$ 50$, and you did that for each month, it would give you a -- I think it gives you the same answer if you use average customer and an annual number. I think the mathematics would give you the same answer.
A. (Johnson) Right. The only other possibility that might have been in your mind as you're thinking about it would be conceivably you would do this reconciliation every month rather than
once a year, looking at either that month compared to the year before, whatever. There's a variety of ways you could do the arithmetic. The one doing that we're doing here is very straightforward. You wait a year, you compare that year to your benchmark, and then you put the new adjustment in for the following year. It's very similar to what they originally proposed, except you don't need the complication of doing it separately for summer and winter because you don't have the weather issue, which is the big difference between summer and winter.
Q. Okay. And what do you do about the MEP customers? How did you settle out on that, the managed expansion plan customers who pay 30 percent more?
A. (Therrien) Yes, they will be included in the decoupling calculation. But the 30 percent premium dollars will be excluded from the actual revenue per customer calculation.
Q. Okay.
A. (Therrien) That way, they look just like a regular heating customer.
Q. Okay. Do you have Staff's testimony up there?
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A. (Therrien) Yes, we do.
Q. Could you look at Bates Page 13 of Mr. Iqbal's testimony.
A. (Therrien) I have that.
Q. I don't. I'll get there. I think he's making a point here --

CHAIRMAN HONIGBERG: What's the page?

COMMISSIONER BAILEY: Bates
Page 13.
BY COMMISSIONER BAILEY:
Q. That C\&I expected revenue should be calculated at a rate class level and then combined. And you're doing it a little different than that. Is that --
A. (Therrien) Right, but --
Q. -- relevant anymore or --
A. (Therrien) It's not because in the settlement agreement we've adopted Staff's calculation methodology.
Q. Oh, so you do what he said.
A. (Therrien) Yes.
Q. Oh, okay. Thank you. That's probably why

Mr. Dexter didn't ask you that.
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Is there a provision in the settlement to record the actual reduction in usage to see if this incentive, by decoupling, if the idea to reduce usage actually works?
A. (Johnson) I don't think the settlement specifically requires a particular look-back. But I think it's a straightforward process that would be worthwhile. It's just going to be hard because we're talking about elusive things that are not specific, individual programs that are easy to tidily add up and match. But you can certainly look at the trend rates in prior years, and then a few years from now when we have the next rate case, you can look at the trends since. You'd potentially look at what's happening elsewhere in the region, elsewhere in the country during that time period, trying to figure out whether these actually accelerated the rate of decline.

It's something, if you're interested in, you should urge the parties to do at the time of the next rate case. But, again, it will not be a nice, neat, tidy calculation like the LRAM, where you've got kind of these very
careful buckets that are relatively easy to measure. It's going to be much more subjective in, you know, the econometric modeling or some other method somebody would have to use to try to give you a pretty precise measure of how much we've changed people's behavior. The other part of it could be anecdotal. The Company might be in a position to -(Court Reporter interrupts.)
A. (Johnson) The other thing that you could potentially have would be anecdotal. The Company could make the effort to talk about the efforts they made internally within the corporate culture and efforts they made to go out and talk to builders or the Kiwanis Club or the like. Hopefully they're hearing and thinking about these things, now that they've got the incentive straightened out, assuming you adopt the settlement, that they can come back in a couple years and talk about, you know, they're no longer -- I don't think they'll ever admit that they were dragging their feet. But hopefully they'll be happy to talk about how
much more aggressively they started working at it once they were able to convince everyone throughout the Company of the benefits of encouraging people to be more efficient.
Q. That's all I have thank you.

CHAIRMAN HONIGBERG: Commissioner
Giaimo.
QUESTIONS BY COMMISSIONER GIAIMO:
Q. Good afternoon, gentlemen.
A. (Therrien) Good afternoon.
Q. Dr. Johnson, one of the themes I took from your comments today is your and the OCA's belief that prudent ratemaking emphasizes volumetric pricing.
A. (Johnson) Yes. What I would say is, in this day and age, given our concerns about energy independence, greenhouse gases, there's a whole series of reasons where as a country, not only state, as a country we're trying to encourage better and more prudent use of our energy resources. Volumetric rates help do that effectively, more effectively than high, fixed charges.
Q. Conversely, you seek to have fewer fixed costs.
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A. Exactly. And those states that continue to have very high fixed charges and low volumetric rates I think have one foot on the gas and one foot on the brake at the same time. And it's terribly inefficient, $I$ mean, putting in all the subsidiaries and programs and simultaneously you have a rate design that's kind of going in the other direction.
Q. And correct me if I'm wrong, but I thought I heard you say, and I'm paraphrasing here, that you and the OCA kind of reserve the right to look to get lower fixed prices and more volumetric pricing going forward.
A. (Johnson) Yes. There's nothing in the settlement that prevents them from, three years from now, suggesting a further $\$ 2$ or $\$ 3$ or whatever reduction in fixed rate.
Q. That's exactly where $I$ was going. Would you expect it to happen prior to the next case, which is scheduled for before the end of 2020?
A. (Johnson) I think you might see it in other utilities' cases, if there are others in the state. But for this Company, I don't think you'd see a proposal until the next actual rate
case.
Q. Okay. Thanks. That's helpful.

Mr. Therrien, the Company has experienced growth; is that correct?
A. (Therrien) Yes.
Q. And you're forecasting continued growth?
A. (Therrien) That's my understanding, yes.
Q. Or the Company is. If the Company weren't forecasting continued growth, would you be less supportive of the per-customer revenue model as opposed to a total revenue model?
A. (Therrien) It's my belief that the revenue-per-customer model is better suited for a gas Company that's in a competitive market competing against alternative fuels, compared to an electric company that has essentially 100 percent market share within their service territory. Therefore, I think total revenue decoupling tends to work a little better for electric companies. I don't think it's a great fit for gas.
Q. Okay. And now I'll ask questions to the panel, and you can better determine whoever wants to answer.

What I thought I heard was, absent weather normalization, there's going to be a need for either more frequent rate cases or step adjustments along the way. I think that might have been Dr. Johnson's comments, but I'm not sure. Is that true? Did I hear you correctly?
A. (Johnson) I was alluding to this one subtle issue of the trend towards warmer winters. And I guess one of the issues that have sort of been in controversy here is whether somehow through this settlement has OCA kind of left money on the table on behalf of the residential customers they represent, that they would potentially benefit from that trend by basically the Company under-earning the allowed return that's allowed in the case. Over the next few years, there'll be this little bit of erosion in the revenues because of that warming trend. Shouldn't, you know, perhaps OCA have tried to help residential customers continue to get the benefit of that. And I was trying to say, look, first of all, it's a little bit smaller amount of money that's at stake. And it's not really, you know, one of
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these issues I believe where you would want to focus on that short run, a few dollars that residential customers might be benefiting from the status quo because there's inevitably going to be a rate case. The Company has to come back to cover their costs if this erosion is due to a warming trend. They're going to have to come back for a rate case when a problem builds up enough to become noticeable and affect their earnings and bond ratings and so on. So that's how it gets into the timing of the rate case.

I think that ultimately there is not a significant long-run benefit to the public or to ratepayers from errors in the ratemaking process is a summary way of saying it. When we oversimplify the process and do things like ignore the trend, which I get, I understand why people ignore the trend, but the states I've been in where people try to make projections of the trend and try to adjust the revenue requirement forward based on the trend, they get shut down because it's hard to be accurate, and it's controversial as to how much of the trend is really there.

So you don't even try anymore. Well, what I'm saying is, ultimately I don't think this is something that is a loss for OCA. I think the fact that maybe there's a little bit of trend there, but it's all cancelled out. The Commission, one way or another, finds a way to be fair to the utility to make sure they have an opportunity to earn their return.
Q. Thanks for the clarification. This is a real simple one. I think I know the answer. Is weather normalization basically only a winter issue?
A. (Johnson) For gas utilities, that's where it's most serious. But, you know, obviously it can affect the spring and the fall. It shows up in the data. And, of course, once you start looking at it for electric companies, it tends to be the reverse; it's the cooling-degree days. Same sort of issue. If there is a warming in the summer, then that affects the amount of air-conditioning usage.
Q. So it's just inverted based on gas versus electric.
A. Yes.
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Q. And my last question is just about the $\$ 50,000$ threshold for the software upgrade. Just wondering where that number came from. What's the justification for $\$ 50,000$, and is it going to be something that can be done in-house or --
A. (Johnson) We were provided with a cost. We asked -- we were in some negotiations even before this settlement about the issue once we filed our testimony. The Company was trying to figure out, could they swallow it, you know, whatever.

So there was some phone calls and discussions. And we asked them to go to their vendors and get an estimate of what it would cost to implement. And they got back an estimate, I think it was $\$ 50-$ to $\$ 100,000$, something like that. That was the estimate. And I felt confident they should be able to bargain that down towards the $\$ 50,000$ range, because this is a benefit to the software provider that can then turn around and offer this as a feature upgrade, even though -because they're apparently considering eventually changing vendors. This particular
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Company may or may not be the one they use over the long haul. But in terms of -- so, therefore, perhaps the vendor might try to give them the really hard price, the $\$ 100,000$ end of that range. And all $I$ was doing in my conversation was to urge them and say, well, point out to them that other people are going to benefit from this.

Bottom line, though, is we had this number, 50 to 100. And in the negotiation, the Company agreed to cap it at the 50.

They're either going to negotiate it down and keep it to 50 or they're going to absorb the difference if they're unable to.
Q. Any comment to that?
A. (Therrien) I think that's a fair representation. Part of the give and take of a settlement.
Q. So I apologize. I guess I have one more question. Will there be transferability to the electric company for similar decoupling if that was pursued for the other side of Liberty?
A. (Therrien) I'm afraid I just don't know the answer.
Q. Okay. It's been a long day. Thank you both,

|  |  |
| :---: | :---: |
| 1 | gentlemen. |
| 2 | QUESTIONS BY CHAIRMAN HONIGBERG: |
| 3 | Q. I don't have much to cover. I have a couple |
| 4 | questions about Exhibit 58 which is the thing |
| 5 | from AGA, the energy analysis. |
| 6 | The first question is about the listing |
| 7 | from Liberty Utilities on Page 10 of that |
| 8 | document. Right below the Liberty Utilities |
| 9 | entry there's an entry for National Grid- |
| 10 | EnergyNorth Natural Gas. I know this is 2015 |
| 11 | data, and the survey may not have caught up |
| 12 | with the facts on the ground. Is that the |
| 13 | best explanation for why there are two |
| 14 | entries here? |
| 15 | A. (Therrien) I actually questioned that line item |
| 16 | myself when $I$ saw this, and nobody can figure |
| 17 | out where it came from. So it should be |
| 18 | ignored. |
| 19 | Q. Excellent. |
| 20 | Is it your understanding that the list |
| 21 | of utilities that starts on Page 7 and runs |
| 22 | through Page 12 is close to, if not all, of |
| 23 | the gas utilities in the country? |
| 24 | A. (Therrien) Of the investor-owned utilities. So |
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|  |  | 83 |
| :---: | :---: | :---: |
| 1 |  | this would not include -- and there's a |
| 2 |  | significant population of co-ops or smaller |
| 3 |  | utilities or municipally-owned utilities. So I |
| 4 |  | believe this is just investor-owned. |
| 5 | Q. | There are roughly 200 gas utilities listed here. |
| 6 |  | I actually counted them up. Almost exactly 200. |
| 7 |  | Is that the number that you -- is that the |
| 8 |  | source of the thinking that you had when you |
| 9 |  | thought it was about 200? |
| 10 | A. | (Therrien) No. It was from a different analysis |
| 11 |  | I had done based on a subscription service that |
| 12 |  | we have at Concentric called SNL, where we can |
| 13 |  | pull down all sorts of data, my recollection. |
| 14 | Q. | Does that include the munis and the co-ops? |
| 15 | A. | (Therrien) It does. I was just thinking of |
| 16 |  | investor-owned utilities when I said 200 earlier |
| 17 |  | in the day. So this validates - |
| 18 | Q. | You feel good about that one. |
| 19 | A. | (Therrien) I feel good about that one. |
| 20 | Q. | Thank you. |
| 21 |  | Dr. Johnson, I think it was you who made |
| 22 |  | what I think is a useful point to remind |
| 23 |  | people that, although rates may go up, bills |
| 24 |  | may not if usage is controlled. |

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A. (Johnson) Yes.
Q. That is an important thing that we try to talk to politicians about. And I know you're an economist and you get how that works.

How do you convey that type of information to people who fixate on rates?
A. (Johnson) Well, it can be hard, but that is exactly the issue. Because when we say society benefits as a whole when we encourage energy conservation, it's really true. People's bills will go down. The commodity portion of the bill is going to go down. And furthermore, a lot of times it will go down a whole lot more than they realize because, again, people don't necessarily have the information to understand the trade-offs between more expensive insulation or less and so forth. So a policy change like this I think clearly sends better, stronger price signals. It encourages the Company to be more proactive in trying to encourage conservation and ensure customers do.

And there's one more thing which is hard to convey, but try to keep in mind, is that to the extent we create less pressure on our
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need for energy cumulatively as a country, we don't need as much energy, then, in turn, that upward pressure from the entire market is less. The need to put new pipelines and all the pressures and costs that come with that as we try to put them in more and more difficult areas, or areas that now have become very populated when they weren't before. In terms of just drilling and acquiring gas, you're going, just over time you're going from relatively easy areas to harder areas. So there's these inherent upward pressures. If we can just slow that process down, it's beneficial to everyone. It shows up in many ways that are very hard to capture and quantify, but they're very real.
Q. I believe it was you who said early on today something along the lines of you didn't understand why the Commission adopted the LRAM in the EERS dockets. Was that just a little hyperbole, or do you really not understand why the LRAM was adopted in the EERS docket?
A. (Johnson) My attempt to be diplomatic about the
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fact that I think you would have been better off adopting a more balanced, symmetrical kind of approach, rather than a one-way elevator that only raises the bills rather than --

MR. KREIS: Mr. Chairman, if I might. What Dr. Johnson doesn't realize is that the settlement agreement --
(Court Reporter interrupts.)
MR. KREIS: I'm sorry. I just wanted to make clear that what we haven't explained to Dr. Johnson is that there was a settlement agreement in that case. That subject was hotly debated during settlement negotiations. The fact that there is an LRAM and not a decoupling mechanism is really the result of bargaining for terms that we typically don't really go through in the hearing room.

CHAIRMAN HONIGBERG: And I know that, Mr. Kreis, and you know that. I understand that Dr. Johnson doesn't. But I really did want to hear whether that was hyperbolic or whether he wanted to make a substantive criticism beyond what he had already said, and I heard about half of the substantive
criticism.
MR. KREIS: And I thank you because I had the same question about his comment to that effect.
A. (Johnson) Basically I was trying to be diplomatic. I did not recall -- and probably now that it's coming back to me, I think I did see there was a settlement behind that, but I didn't recall specifics. But I understood the Commission had endorsed it, and I didn't want to seem too critical of it. But I do think you need to move past the LRAM. The LRAM was a compromise. It be better to go ahead and do decoupling right. And I think with this real-time weather element in particular, it's very much right, getting full decoupling, completely changing the environment in which the corporate culture exists and attitudes exist, and simultaneously you're creating a very real risk reduction for customers that will very much benefit them.
Q. Thank you.

The last area that I had questions about
that haven't already been answered has to do
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with the weather measurements and how granular the geographic measurements are going to be.

I think you indicated, Mr. Therrien, that you thought a measurement would probably be taken in Concord for this part of the service territory. I'm not sure how far down that goes. I mean, in general, $I$ think we'd agree that when it's colder than average in Concord, it's probably colder than average in Salem. But that's not always the case. And in fact, there are a lot of Nor'easters where the weather is quite different in Salem than it is in Concord. Are there going to be -you may not know the answer to this.
A. (Therrien) No, but $I$ still -- if you don't mind, I'd appreciate answering it because it's a very valid concern, especially when you have a service territory that is either very large or has unique weather circumstances. And I'll give you an example.

I used to work for Connecticut Natural Gas, and it's primarily the city of Hartford. But they also had the city of Greenwich,
which is almost in New York City. There were two separate weather areas for that utility. They maintained those separate billing determinants and weather data for a reason. Now, I don't know whether Liberty Utilities maintains different records, but you need to be able to have all of the underlying data in order to do this the way that I think where you're going.

And then second, I would say it's a fairly big decision because, you know, it should be material. And the difference between Greenwich and Hartford is about 20 percent. So it was, you know, 20 percent colder in the center of Connecticut than it would be down on the shore by New York City.

So, not knowing New Hampshire quite as well, though $I$ know it pretty well, I'm not sure that you see that much of a difference between the two service areas that you talked about.
Q. Well, I mean, anecdotally, I can tell you that where $I$ live in Concord, it is often 5 degrees colder than it is where the temperatures are
reported in Manchester. And both are in the service territory.
A. (Therrien) Well, I think it would be a simple data request to just get the number of heating degree days for those two areas.
Q. Right. And that is all knowable information.
A. (Therrien) Yes, public information.
Q. And it's also knowable how to do those measurements because you've laid out how to do those measurements.
A. (Therrien) Right.
A. (Johnson) Ultimately, it's just a question of whether you -- I think the bills can be adjusted on a more granular basis than on a statewide territory. And I don't think the software program is that much more. Now, whether it's a little more effort for them to do it more granularly, whether it's worth it is kind of the point. I don't know myself whether it would be worth it. But certainly I'm pretty confident if that were the stumbling block that was causing you to have second thoughts about accepting the settlement, $I$ don't see any inconsistency between requiring it to be more granular where
practicable and still adopt the settlement package should you ever want to go in that direction.
Q. Don't be fooled. I just got interested in how the bill would work, I got interested in how you'd measure the weather. I think Mr. Sheehan and I could tell you the weather's different in downtown Concord than it is on the east side where I live. But, again, they do tend to travel together.
A. (Johnson) Right.

CHAIRMAN HONIGBERG: Commissioner
Bailey.
QUESTIONS BY COMMISSIONER BAILEY (CONT'D):
Q. One area that $I$ forgot to ask that I was thinking about this morning is the way this works, if I as a customer, or all the customers conserve and use less therms this year, won't the rate per customer have to go up next year?
A. (Johnson) Yes, that's what happens, whether it's decoupling or the LRAM. That is the issue. But the bill will go down because they're conserving, which is what the Commissioner's point -- or the Chairman's point was just a
moment ago.
Q. That's what made me think of my thought from this morning. But will it go down the next year?
A. (Johnson) In most cases, yes, because you've done something different. You've either adjusted to the idea of having your thermostat a little bit colder in the winter or you've installed a better furnace. You've done something that tends to be permanent in nature. It's in response to the customers making -they're conserving more. Once they change their habits or change their infrastructure, they tend to get benefits for many years in the future.
Q. But the whole premise of this is revenue per customer, which sounds almost like a fixed number to me.
A. (Johnson) Yes, it is. There's one of them that's fixed in the mechanics of this. Out of this rate case, you take a snapshot of this particular test year's revenue per customer, and that becomes part of the adjustment. Now, the next year it might be 12 cents less and the following year it might be 24 cents less and the
following year it might be a dollar less. Over time it's trending down. And so the annual element of the decoupling will tend to give them more of a credit over time. But, again, their bills will actually be going down as a result of using less.
A. (Therrien) Right. Let me just maybe put this on a simpler plane.

Revenue per customer doesn't mean you bill all the customers in that class the same amount. It just means that at the end of the year, you accumulate all the data and do this division and come up with a number that you can reconcile to. Everybody will still have their own specific bill based on their own individual usage.
Q. Okay. I'll think about that some more. Thank you.

CHAIRMAN HONIGBERG: I didn't have anything else.

Mr. Sheehan, you're going to defer to Mr. Buckley?

Mr. Buckley, do you have any follow-up?
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So would it be accurate to say Attorney Dexter asked you how and why the weather-normalization adjustment relates to energy efficiency?
A. (Johnson) Yes.
Q. Would it be accurate to say that the weather-normalization adjustment, including that as part of this settlement agreement, provides revenue assurances that allow a reduction in the fixed customer charge, raising the volumetric portion of the bill?
A. (Johnson) Yes, I think the Company is going to be much more willing to accept the rate design approach that we advocated, given that they are obtaining the revenue. The normalization element of the package -- because, again, stabilizing that is significant to them and beneficial -- and it's very sound theoretically, but I also think it tends to be linked, in a subtle way linked to the rate design issue as well.
Q. And would you agree that in many instances where -- in the vast majority of instances where full decoupling is adopted, it is often
accompanied by a reduction in the customer charge for that very reason?
A. (Johnson) I think that may often happen, yes. Their resistance to lower customer charges goes away or is weakened once they are not having to deal with these large swings in their earnings per share due to weather. The consequences of that, in terms of trying to predict earnings, it's just obviously less attractive to go out into the investment market and have to have your earnings per share bouncing around due to things like weather.

So I think from the Company's point of view, stabilizing this is valuable to them, and in turn becomes -- that's the reason it's all linked to this fixed amount per charge. If you had a straight fixed value, but with a \$50-a-month bill that never changes, then their earnings per share would be nice and stable, and they don't have to worry about, you know, explaining how much of the poor earnings performance they had is due to weather, because none of it would be if you had a straight fixed variable with a very
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high fixed rate.
Q. So from a customer's perspective, having that larger portion of their bill be attributable to volumetric charges rather than the customer charge, would you agree with me that that, in and of itself, that creates an incentive for customers to conserve more energy and invest in energy-efficiency measures, and does so without billing the rest of the customers via the systems benefits charge?
A. (Johnson) Yes, it allows an incentive for customers to be more conscious of their energy usage, again, all these things that had happened. And it does not show up in that kind of charge. It's simply to encourage people to be wiser. And it also has, in and of itself a subtle benefit that $I$ think is very real, which is, the way you can word it is, the customers have more control over the bill. Because with a volumetric rate, they can actually control the bill to some degree. There's actions they can take. If everybody's charged $\$ 60$ month, no matter what they do, it's kind of frustrating for customers. Customers like choice. And
volumetric elements give them a greater degree of choice.
Q. Thank you, Mr. Johnson.

## REDIRECT EXAMINATION

BY MR. KREIS:
Q. I just have a couple of questions, just by way of cleaning things up that I'm thinking about today.

Mr. Johnson, at the very -- or Dr.
Johnson, I mean -- at the very beginning of your cross-examination there was a question about whether the Company, under the current regime, which includes the lost revenue adjustment mechanism has been dragging its feet or not. And I wanted to point out that the energy-efficiency research standards have only been in effect since January 1st. Would you agree with me it's a little too early to determine whether the Company, under the current regime, has been dragging its feet?
A. (Johnson) Yes. And I don't want to seem like I was accusing them of consciously dragging their feet. I was trying to convey the fact that it's hard to communicate through a large Company to
everyone to change your mindset and start encouraging people to use less of your product.
Q. So that would be a long-term phenomenon that we'd be looking to observe in the Company.
A. (Johnson) Yes. And I think it's taking your foot off the brake, and at the same time we're putting our foot on the gas through other programs.
Q. With respect to the lost revenue adjustment mechanism, it's fair to say that that is limited exclusively to revenue that is lost to programs that are paid for through the systems benefits charge; correct?
A. (Johnson) Yes, which is one of the weaknesses of that approach. It gets into a mindset of we have to have programs, we have to have subsidiaries, we have to set things up. And although there's room for that, I think more market-oriented approaches of doing simple things like getting builders to change their attitudes, there's all kinds of things that are not programmatic in nature, and trying to encourage energy efficiency through those non-programmatic solutions $I$ think is equally
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important. Thus, it's unfortunate with an LRAM that companies tend to respond to incentives. And if they see an incentive to try to focus on that, they don't necessarily ignore everything else, but they're going to give it less attention in the current environment where you only have an LRAM, and they do not have the same sort of neutrality towards those other non-LRAM activities.
Q. So, given that currently the building energy code in effect in New Hampshire is actually the 2009 edition, would you agree with me that if the Commission approves the settlement agreement, the decoupling plan that we proposed goes into effect, and we look to the Company's behavior for evidence that the program is having its desired effect, once signed, might be vigorous advocacy by the Company for updating the building energy codes in, say, something like the 2018 edition?
A. (Johnson) Yes. Or at least at a minimum putting a lot of effort into educating the decision-makers, helping them understand the numbers. Again, they have a lot of credibility.

It's not just a question of advocacy, but providing information and putting that effort into educating people and trying to explain it to them, where otherwise their attitude might be, you know, I've got better things to do with my time than to try and sit down with whoever it is that makes decisions about building codes in New Hampshire.
Q. I think this might be a question for Mr. Therrien.

With respect to Exhibit 61, which was the bill that the Company was kind enough to provide over the lunch hour, $I$ just want to make sure it's clear. It's not your understanding that we, meaning the signatories to the settlement agreement, are committing ourselves to making Liberty Utilities' bill look exactly like this should the settlement agreement be adopted.
A. (Therrien) No. I agree. This is illustrative. And my understanding of, and it's a thin understanding of the requirements on bills, but it looks like an extra line item to show the weather adjustment is the right thing to do,
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points in the decoupling mechanism.
A. (Therrien) Well, I would say that the $\$ 50,000$ number that the Company committed to the billing changes would probably be insufficient if you wanted to get as granular as 11 stations. But if the data is there, it can be done.
Q. Fair enough. And I think Commissioner Bailey was asking you distinguished gentlemen about what sort of look-back requirement there would be so that we could evaluate the success of the decoupling plan.

In your judgment, does the commitment in the settlement for the Company to come back and file a rate case with a 2020 test year, will that process be an adequate, sufficient and appropriate opportunity to assess fully the success of the program that we're proposing here?
A. (Johnson) Certainly a first start. You only have three years' worth of experience. But there's no reason not to provide an update to the Commission at that point. But ultimately, some of the goals we're talking about are going to take a decade or more to really take full
effect. We're talking about long-term benefits here. I wouldn't want anyone in three years to say, oh, gosh, we only moved the curve just a little bit in the first couple years and be disappointed.

But certainly there's nothing inappropriate about taking a first look at it in that first case because it does give you several years of data to look at.
Q. My point being that you would agree that the come-back requirement has as a purpose, at least in part, at least that initial opportunity, to take a comprehensive look at how well we've done at least in that initial period.
A. (Therrien) I would agree with that. Also, I would agree with earlier testimony that it provides the Commission an opportunity to see if the mechanism itself is working the way that they expected it to work for customers.

MR. KREIS: That's all I have,
Mr. Chairman. Oh, sorry.
CHAIRMAN HONIGBERG: Maybe all
you have, but -- Mr. Buckley.
MR. BUCKLEY: Just one last
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| :---: | :---: |
| 1 | question. |
| 2 | REDIRECT EXAMINATION (cont'd) |
| 3 | BY MR. BUCKLEY: |
| 4 | Q. So to the extent that a full decoupling |
| 5 | mechanism, including the real-time weather |
| 6 | normalization, reduces the risk of revenue |
| 7 | volatility associated with weather, is that a |
| 8 | good thing for the utility, Dr. Johnson? |
| 9 | A. (Johnson) Yes. |
| 10 | Q. And because that is a good thing for the |
| 11 | utility, does that mean it's a bad thing for |
| 12 | ratepayers? |
| 13 | A. (Johnson) No, it's also a good thing for |
| 14 | ratepayers. |
| 15 | MR. BUCKLEY: Thank you. That's |
| 16 | all. |
| 17 | CHAIRMAN HONIGBERG: All right. |
| 18 | Thank you, gentlemen. You can return to your |
| 19 | seat or head for the bus, as appropriate. |
| 20 | Off the record. |
| 21 | (Discussion off the record.) |
| 22 | (WHEREUPON, AL-AZAD IQBAL was duly |
| 23 | sworn and cautioned by the Court |
| 24 | Reporter.) |
|  | \{DG 17-048\} [Day 5 AFTERNOON Session ONLY] \{03-23-18\} |

CHAIRMAN HONIGBERG: Mr. Dexter. MR. DEXTER: Thank you, Mr. Chairman.

## DIRECT EXAMINATION

BY MR. DEXTER:
Q. Would you please identify yourself for the record, please.
A. I'm Al-Azad Iqbal. I'm a utility analyst in Gas and Water Division.
Q. Mr. Iqbal, I have before me a document that's been marked in this case as Exhibit 18. It's called your Direct Testimony, dated November 30th, 2017. Do you have that before you?
A. Yes, I do.
Q. And Mr. Iqbal, that consists of a series of questions and answers and some attachments to that testimony. Do you have any corrections that you'd like to make to either the testimony or the attachments at this time?
A. At this time, only one correction. In the Schedule of depreciation, I think it's Bates Page 32, under the Distribution Plant, Account 381.20 Meter ERTS, the ASL is 32. That's wrong.

center.
MR. DEXTER: And by prior agreement among the counsel, Mr. Chairman, we had agreed that Mr. Iqbal's testimony at this time would cover the decoupling and the training center, and that the portion of his testimony concerning depreciation we would reserve until after Mr. Normand testified, which is scheduled for first thing Monday morning.

CHAIRMAN HONIGBERG: Okay.
BY MR. DEXTER:
Q. So you recall the questioning last week of the Company -- I'm going to deal with the training center first.

Do you recall the questioning done last week concerning the Concord training center?
A. Yes, I do.
Q. And you have a chart in your testimony that has to do with utilization of that training center; is that right?
A. Yes, I do.
Q. Could you direct the Commission to that chart, please?
A. That's Bates Page 25, titled "Table 2,

|  | 109 |
| :---: | :---: |
| 1 | EnergyNorth Training Costs." |
| 2 | Q. And you recall that I had asked the Company |
| 3 | whether or not they agreed with the accuracy of |
| 4 | that chart? |
| 5 | A. Yes, I remember that. |
| 6 | Q. And do you recall that the answer was that they |
| 7 | disagreed with it because it didn't include |
| 8 | certain training that had taken place? |
| 9 | A. Yes, I remember. |
| 10 | MR. DEXTER: And I'd like to hand |
| 11 | out three exhibits related to this chart at this |
| 12 | time. I provided them to counsel at the start |
| 13 | of the day, but I'll distribute them now. |
| 14 | CHAIRMAN HONIGBERG: Off the |
| 15 | record. |
| 16 | (Discussion off the record) |
| 17 | (The documents, as described, were |
| 18 | herewith marked as Exhibits 62-64 |
| 19 | for identification.) |
| 20 | CHAIRMAN HONIGBERG: So, 62, 63 |
| 21 | and 64 have been marked. Why don't you proceed. |
| 22 | MR. DEXTER: Thank you. |
| 23 | BY MR. DEXTER: |
| 24 | Q. Mr. Iqbal, I'd like to turn to Exhibit 62 first. |
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| :---: | :---: | :---: |
| 1 |  | And would you agree with me that this exhibit |
| 2 |  | contains part of the spreadsheet that was |
| 3 |  | provided by the Company concerning the number of |
| 4 |  | hours used -- the number of training hours |
| 5 |  | performed in 2016? |
| 6 | A. | This spreadsheet actually referred to training |
| 7 |  | activities at training center, 1 think. |
| 8 | 2. | Right. And the spreadsheet contained many more |
| 9 |  | pages in the response. Would you agree? |
| 10 | A. | Yes. |
| 11 | Q. | And we've provided the first page for example |
| 12 |  | purposes and the last page because it had the |
| 13 |  | total hours on it. But to simplify things, |
| 14 |  | we've left off 15 or 20 pages in between. Would |
| 15 |  | you agree with that? |
| 16 | A. | Yes. |
| 17 | Q. | Okay. And I wanted to focus on the total hours. |
| 18 |  | So could you turn to Page 3 of this exhibit, |
| 19 |  | please. |
| 20 | A. | I'm there. |
| 21 | Q. | And would you read into the record the total |
| 22 |  | hours of training that's shown on the |
| 23 |  | spreadsheet. |
| 24 | A. | Three thousand eight hundred forty-nine. |
|  | \{ DG | 7-048\} [Day 5 AFTERNOON Session ONLY] \{03-23-18\} |

Q. And is it your understanding that this is the
total hours of training that was done at the training center in 2016?
A. If you look at the question, we defer to Mr . Mullen's testimony where he talks about the hour, the 4,000 hour, Bates Page 25 of his testimony, Line 7 to 20. And the response, I think the response reflect that.
Q. And would that number include, to your
knowledge, both electric and gas --
A. Yes.
Q. -- employees?
A. To clarify, that table has lots of other columns, not only hours. It has Employee ID, last name, first name, e-mail address, what they do, what type of training they perform on particular date. So there is lots of information there. So the point I'm trying to make, that it is a more vast -- it has more details than actually asked in my question.
Q. Sure. And now I'd like you to turn to Exhibit 63. Could you explain what this chart -- let me ask you this: You prepared this chart; correct?
A. Yeah, based on that Excel sheet, I just created \{DG 17-048\} [Day 5 AFTERNOON Session ONLY] \{03-23-18\}
a table where I'm looking at how many trainings and how many hours for electric distribution and natural gas was done based on that particular spreadsheet. And the only thing I added is I calculated the average of training, the last column.
Q. So if I'm reading this table on 63 correctly, under the Natural Gas column, there were 696 trainees that went through the training center in 2016, and they spent a total of 1,917 hours. That's your understanding?
A. That's what the spreadsheet says.
Q. That all comes from the Spreadsheet 4-34.
A. Yes.
Q. Now I'd like to turn now to Exhibit 64, which is another data request. And could you describe what that sheet is.
A. This sheet, this is a spreadsheet, actually, by year of that number of training, number of hours and associated cost and different categories.
Q. All for 2016; correct?
A. No. This start from 2013 to 2016.
Q. And this in fact was the source of the information that led to your chart on Bates 25;
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correct?
A. Yes, this is the source of my chart for Bates 25. And that chart actually is update from my previous testimony on electric rate case. I just added the latest number for 2016.
Q. So $I$ wanted to make sure $I$ understand. The chart you have on Bates 25 was actually performed -- was started last year during the electric rate case. Is that what you just said?
A. Yes. I refer to that docket. And that format, I asked for that specific format, and they provided that. And only thing I did, I updated that chart from previous testimony for this 2016 number only.
Q. So, where on Exhibit 64, which is the seven-page document, could we find this figure of 2,756 hours related to training in 2016?
A. You have to use several lines, like year 2016, the first section talks about management --
Q. And that's on Bates Page 2; correct?
A. Yes. The second section is --
Q. Well, before we leave the first section, is the number that we're looking for 335 hours?
A. Yes. That's correct.
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Q. And then moving on to the union --
A. That's 1,582.
Q. And is that all or is there more?
A. Then we have the Granite State Electric Union and Management.
Q. And those did not factor into your 2017 --
A. Not in this table.

And then Bates Page 4, Environment, Health and Safety, and that's gas and electric, too. I added this number for gas, year 2016. That is training hours, 839.
Q. Can you say that number again?
A. Eight hundred thirty-nine Training Hours Total column.
Q. Yeah. So if one were to add 335 hours and the 1,582 hours on Bates 2 and the 839 hours on Bates 4, you would get the figure that you included in your testimony at 2,756 hours?
A. Yes, if the Excel is working fine. I guess the Excel we use at PUC is fine, I think.
Q. Do you have anything else to add on why you think maybe Mr. Mullen disagreed with the accuracy of your chart?
A. I'm not sure, because if you look at his \{DG 17-048\} [Day 5 AFTERNOON Session ONLY]\{03-23-18\}
testimony, direct testimony... give me one minute.
(Witness reviews document.)
A. I can't find it. But reading from my data request, it talks about his... well, June 30th, I think, the testimony, Page 25, he referred to a number around 4,000 number. So that in support of that, Company provided Exhibit 62. So there is a difference, 4,000 and some more, and total number on Excel file they provided. But my understanding is when Mr. Mullen is talking about 4,000 hours extra, that he is referring to that. Maybe I'm wrong, there is something else.
Q. Well, Mr. Mullen's going to come back for rebuttal, I understand, so we'll let him --
A. Yeah, in particular, I think in his testimony it talks about what other things they do at training center and then talk about 4,000 hours. He didn't indicate it is incremental to training, usual training or not. That actually confuses me, when they are talking about 4,000 hours.
Q. Okay. So I want to get back to the chart. And
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you put this in your testimony for a reason. So, back on your initial testimony, Bates 25, what was this chart intended to show?
A. The chart is actually self-explanatory. We are showing that this chart actually shows that the training cost per hour stays almost the same if you look at the last column. But when you add the training center, which is added in 2015, that cost goes up significantly.
Q. And were the cost figures included in this chart also derived from Exhibit 64?
A. Yes, it does.
Q. Okay.
A. Can I make a point about this 4,000 hours?
Q. Sure.
A. I remember when Mr. Mullen was talking about 4,000 hour, he did an on-the-fly calculation. He used the same cost here and added 4,000 hour to the hour I have that is 2,756 and said that that will reduce the average cost per hour compatible -- comparable to previous years.
Q. I believe you said it would come to $\$ 90$ per hour.
A. Yeah, that's what I'm saying. It's compatible \{DG 17-048\} [Day 5 AFTERNOON Session ONLY]\{03-23-18\}
to other years.
Q. Right.
A. But if you look at the cost, the Training Cost column, those are the hour -- those are cost for these 2,756 hour cost. So if you want to compare apple to apple, you have to add the 4,000, if it exist, if it is incremental to this number. Then you have to add the cost for those hours in the cost column. Just dividing the total current cost with increased number of hours doesn't make any sense.
Q. So I think what you're saying is, if that figure of 2,756 was in fact 4,000 hours too low, then the cost figures in the first column would also be too low because they don't reflect the cost of an additional 4,000 hours.
A. Exactly, if that is true, that 4,000 hour is in addition to this 2,756 hour.
Q. Okay. It's very late in the day, and I hesitate to ask this question. But if you could summarize briefly what is at the heart of Staff's position that the training center costs should be excluded from rate base. If you could just boil it down to the core issue.
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A. I think in my testimony, if you look at my conclusion, that actually summarize why we recommended the training center cost should be disallowed. The first point is --
Q. Do you have a page to point everyone to?
A. Oh, yeah, yeah. It starts on my testimony, Bates Page 26, where the question says, "Please summarize your findings."
Q. Okay. I've got that. So you can proceed.
A. The whole idea is that it is focusing on how they make the decision. And if you -- my understanding of prudency is depending on the decision-making process. If decision-making -during the decision-making process known and knowable requirement is not met, that doesn't give the decision-maker or people who are looking at it, like us, any basis to make a decision. In this case, our finding is that there is no analysis which actually support the decision to build this training center at the time of decision-making.
Q. And you were in the room when we questioned the Company about the business case that was submitted at the time the training center was
proposed to senior management; were you not?
A. Yes.
Q. And that's the essence of the decision-making that you're talking about; correct?
A. Yes.
Q. Now, did you ask the Company whether or not there were any subsequent financial assessments of that decision, in light of the various changes that took place with the project, in terms of cost and things like that?
A. Yes, I did.
Q. And what did you receive?
A. Give me one minute. I'll find the data request.
Q. Sure.
(Witness reviews document.)
A. It's attached to my testimony, Bates Page 72. Here we are asking that... whether Liberty actually explored other option when they are requesting this cost increase. And I guess there is another data request where, in one of the data request response... I cannot find it right now. But the question was, "Did you do any analysis based on the increased cost?" The answer was that they didn't. They just reviewed
it. And I asked what does "review" mean or "analysis" mean. They just looked at it. That's my understanding of their response.

MR. SPEIDEL: Mr. Iqbal, that's Bates Page 75; correct?

WITNESS IQBAL: Let me go there.
(Witness reviews document.)
WITNESS IQBAL: Yes. Exactly.
Thank you.
MR. SPEIDEL: Welcome, sir.
BY MR. DEXTER:
Q. And I was going to direct you to Bates Page 71. Is there a similar answer contained on Bates Page 71?
A. Yes, I'm there.
Q. Would you read the second paragraph of the answer, please, into the record, the first sentence.
A. "None of the topics discussed in the cited reference were viable alternatives for providing the range of gas and electric training needs required by Liberty. So, no financial/economic analysis of those options was warranted. With respect to on-the-job training, please see
response to Staff 5-40, Staff 5-42, Bates 229 to 230 of the Smith-Mullen DE 16-383 rebuttal testimony, and Bates 021 of my testimony in the current docket."

MR. DEXTER: I think that's all I had on the training center. I had some questions on decoupling. How we doing on time?

CHAIRMAN HONIGBERG: Off the record.
(Discussion off the record)
BY MR. DEXTER:
Q. So, Mr. Iqbal, your testimony contained a recommended decoupling mechanism; correct?
A. Yes.
Q. And is it fair to say that you're decoupling mechanism was intended to account for changes that would occur over time on a revenue-per-customer basis, but did not attempt to account for the impacts of weather?
A. Exactly.
Q. Would you explain why you think it's important that the decoupling mechanism that you recommended that the Commission should adopt should not reflect weather normalization?
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A. There are several reason for that. I think I address a few in my testimony. And based on today's discussion, there are some more.

So, first of all, weather -- the basic idea of decoupling came from energy efficiency and revenue loss by the utilities. So our first principal way is that we should be focusing on that because the idea stemming from energy efficiency, we should address that. And if you look at the discussion we had, the discussion today, what the Commission actually talked about, every time there was a discussion of decoupling, it was under the revenue loss portion of the order on discussion. Either it is LRAM, loss revenue adjustment recovery or --
Q. Loss revenue adjustment mechanism.
A. Mechanism, yeah. Exactly. Thank you.

So, our understanding, I explain that in my testimony, that if Commission wanted what the Company and OCA is saying, that we have to disconnect the revenue and sales. That was never even discussed in Commission's order in reference to decoupling. So that's
one of our principal, that, okay, what do you do in New Hampshire? We look at decoupling as a mechanism to address the lost revenue because of energy efficiency. And when we talk about that, we also look at weather fluctuations. Are those energy efficiency-related at all? And everybody agrees that is not the case.

So our second principal is if weather is not a contributing factor for the loss of revenue because of emergency efficiency, then why should that be part of decoupling.

Third of all, I think --
Q. Let me just interrupt you. So when you say everyone agrees, what do you mean by "everyone"?
A. My understanding is that everyone who understands that it's not about energy efficiency, it's all about weather. So we are talking about weather-related fluctuation.
Q. But you did hear the panel today say they believe there was some link between the weather adjustment that was put forth on the sample bill and energy efficiency. You did hear that; correct?
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A. Yes. So that relationship is tangential. And if we want to consider those type of relationship, then we have to spend almost another month to sort it out if we want to go at that level.
Q. So can I sum up your testimony by saying that the first objection you have to including weather normalization is that it really was never contemplated in the Commission's decision that brought us decoupling in the first place? Is that essentially what you're saying?
A. Yes. And if you look at my observation, my study on the decoupling in other territories, the whole idea that why we should not be doing weather normalization is that Mr. Therrien's argument that weather normalization itself is a complicated process, methodology, and which I address in my testimony, too. But it seems like when it comes to decoupling, weather normalization is a big issue. But later we find in their settlement, that weather normalization at customer level is also okay. So that's my -that confuses me. Confuses me that, okay, whether it is complicated or not. If it is
complicated at Company level, then how come it is not complicated at customer level. I can address what happens to customer level later. Do you have other concerns about weather normalizing adjustment through the proposed decoupling mechanism?
A. In our proposed decoupling mechanism, only thing it takes out is weather-related fluctuations. Everything else, all energy efficiency, whether it is by the Company or by the individuals or all the customers, or economic condition changes, demographic condition changes, all these things are included. Only difference between Company proposal and our proposal is that we are taking out weather from the decoupling methodology.

And if $I$ can elaborate a little bit more, we can say that weather is not a policy decision, unlike energy efficiency. So if policy decision is reducing Company's revenue, $I$ understand that then the policy-maker has to address that issue. But weather is not a policy decision. And I agree with Company testimony that weather is
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| :---: | :---: | :---: |
| 1 |  | symmetrical for the Company and the |
| 2 |  | customers. So our position is it is |
| 3 |  | symmetrical for Company and the customers, |
| 4 |  | and they are dealing with this risk, |
| 5 |  | weather-related risk, from the beginning of |
| 6 |  | the utility business. So they claim to deal |
| 7 |  | with this risk, customers and the company's. |
| 8 |  | So there is no need to address that in the |
| 9 |  | context of energy efficiency. |
| 10 | Q. | So I think what you're saying is that from a |
| 11 |  | price signal -- is what you're saying, from a |
| 12 |  | price signal standpoint, that when it's colder |
| 13 |  | out and customers use more gas, they expect to |
| 14 |  | pay more? |
| 15 | A. | Exactly. Customers also know from their |
| 16 |  | experience that when they pay more, that goes to |
| 17 |  | the utility. So there is no disconnect between |
| 18 |  | understanding that what happens. And it's not |
| 19 |  | only utility. When a customer is consuming a |
| 20 |  | product, everybody knows, understand that if |
| 21 |  | they consume more, they have to pay more. If |
| 22 |  | consume less, the cost will be less, too. |
| 23 | Q. | And you were in the room when I asked the panel |
| 24 |  | earlier today whether or not the proposed |

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mechanism would in fact supply a credit on months when it was colder than normal and customers used more gas than they would have under normal conditions. You were here for that; correct?
A. I heard that. And I think you also questioned about price signal on that context.
Q. Right. Yes, I was going to ask you to comment on their answer. I asked the panel whether or not they were concerned about the price signal, where a customer would use more because of the cold weather, but then get a credit. Do you have concerns about that phenomena?
A. I do. If you look at energy efficiency, any economist will tell you that the best way to achieve energy efficiency is give the customer a price signal that let them know if you use more, it will be costlier. If you use less, that's good for you and everybody else, too. And if you look at the energy efficiency, any docket on energy efficiency in New Hampshire, that's the whole idea of energy efficiency, that we are trying to give customers a signal that conserving is a good thing for them and for the
society.
And in this case, what the Commission -or the Company is proposing in their settlement, that if you use more, you will get a credit. That is totally wrong price signal we are giving them. And if you conserve more, your credit might be less. So let me explain.

Like this credit -- let's talk about credit. One customer is conserving and one customer is not. If the billing data is the same, the Exhibit 61, that one person applies to both, whether they're conserving or not conserving. And the person who is conserving, he will be using less, so that bill will be less, and then one person could be much less than the non-conserving customer.

So it goes two layer. One is the amount of price signal they are given. And another way, secondly, that conserving under this situation, we are saying that might not be a good idea because you will get less credit because you are conserving. So I think
that's a totally wrong way to address this price signal issue in the context of energy efficiency.
Q. And in your example of two customers, one conserving and one not, they would both get the same weather normalization adjustment charge on that example bill; correct?
A. Same percentage. That's what my point is, the second one, that percentage would be the same, but that basis of that percentage will be different because the conserving customer's bill is lower, so they get lower number, and non-conserving customer, because they use higher unit, their credit will be higher, too.
Q. They'd also get a credit.
A. Yeah.
Q. Do you have concerns over the proposal, the settlement proposal that these decoupling charges be applied -- I'm sorry -- that the weather-normalization portion of the decoupling charge be applied monthly?
A. I have lots of problem with that. Where to start.

But before that, I think another issue
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| :---: | :---: | :---: |
| 1 |  | we should talk about in the context of |
| 2 |  | overall decoupling. If you look at all this |
| 3 |  | policy related to what the Commission should |
| 4 |  | do, they always talk about that the Company |
| 5 |  | should have reasonable opportunity to earn a |
| 6 |  | reasonable return. So if we |
| 7 |  | weather-normalize, that doesn't change. If |
| 8 |  | we don't weather-normalize, that doesn't |
| 9 |  | change, too. Only thing is different that |
| 10 |  | the risk is still with the Company and the |
| 11 |  | customer. And what the full decoupling does, |
| 12 |  | that eliminates the risk. |
| 13 |  | And the second question I think you talk |
| 14 |  | about that percentage of the bill for |
| 15 |  | customer for gas uses or something like that. |
| 16 | Q. | When you say that risk is eliminated in your |
| 17 |  | last answer, what risk are you talking about |
| 18 |  | there? |
| 19 | A. | The panels talked about that, that there is no |
| 20 |  | risk because either way their number based on |
| 21 |  | weather condition, if the Company get more |
| 22 |  | revenue, they have to return it, and if they get |
| 23 |  | less revenue, then the customer has to pay for |
| 24 |  | it. |

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Q. And that would be done on a real-time basis. So Dr. Johnson would dispute your characterization of having to return that money because it never would have collected -- been collected. Would you agree?
A. Yeah, if it is monthly. I'm talking about overall decoupling concept, not the monthly adjustment. I will address monthly adjustment a little bit later. Give me one more opportunity to talk about overall decoupling.
Q. Sure.

MR. KREIS: So, Mr. Chairman, I'm having a little trouble with this. I mean --

CHAIRMAN HONIGBERG: Sit down and speak into the microphone.

MR. KREIS: Sorry.
CHAIRMAN HONIGBERG: You can sit down. It's okay. Just speak into the microphone.

MR. KREIS: It's been a long day and I'm tired of sitting.

The way this is supposed to work is that counsel is supposed to ask questions, and the witness is supposed to
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want to talk about. It would probably be helpful to Mr. Dexter, and obviously Mr. Kreis, if you would answer that one and then have Mr. Dexter ask you about the other concerns that you have, okay.

WITNESS IQBAL: Okay.
CHAIRMAN HONIGBERG: All right.
A. Mr. Dexter, can you repeat the question? BY MR. DEXTER:
Q. Yes. You understand that the settlement proposed decoupling procedure contains a monthly reconciliation for weather; do you not?
A. Yes, I do.
Q. And do you have reasons why you believe the monthly adjustment should not be approved; and if so, could you explain those now?
A. I think in one sentence, if I can answer that question, that this proposal is ineffective, costly, unclear, unnecessary, counter-productive to the goal of energy efficiency. And there are simpler solution to cash flow issue, which is so-called cash flow issue it tries to solve right now available.

MR. DEXTER: Okay. I have one
more exhibit I'd like to hand out. I would ask that this be marked as Exhibit 65.
(The document, as described, was herewith marked as Exhibit 65 for identification.)
Q. Mr. Iqbal, earlier in the day there was an exhibit handed out that had to do from the regulatory assistance project that had to do with some review of decoupling mechanisms that have been put in place. Do you recall that?
A. Yes, I do.
Q. And this exhibit that you put together talks about a couple of examples where utilities have implemented decoupling mechanisms at least several years ago; is that right?
A. Yes. It's actually the second part of that study where they actually evaluated different existing decoupling case study.
Q. And I've lost track of what the exhibit number was for the original study, but --
A. That was 59.
Q. Exhibit 59. So I'd like to direct your attention to what's marked as Page 37 in Exhibit 65. There's a little table there at the top of

|  |  | 135 |
| :---: | :---: | :---: |
| 1 |  | that. Do you see that? |
| 2 | A. | Which page? |
| 3 | Q. | It's Page 37 of Exhibit 65. It's actually the |
| 4 |  | last page in the four-page document. |
| 5 | A. | Yes, I'm there. |
| 6 | Q. | Could you explain what you understand this table |
| 7 |  | is intended to show? |
| 8 | A. | This table intends to show that how different |
| 9 |  | type of decoupling has impact on the energy |
| 10 |  | efficiency saving as a percentage of retail |
| 11 |  | sales by different companies. To clarify all |
| 12 |  | this, Company's case study done has different |
| 13 |  | type of decoupling. |
| 14 | Q. | And are there two utilities in particular that |
| 15 |  | you want to draw attention to? |
| 16 | A. | Yes. I want to draw attention to Idaho Power |
| 17 |  | Company and Baltimore Gas and Electric Company. |
| 18 | Q. | And what is it about Idaho Power Company that |
| 19 |  | you'd like to point out in relation to this |
| 20 |  | table? |
| 21 | A. | Idaho Power Company decoupling is almost as our |
| 22 |  | proposal, almost -- there might be some |
| 23 |  | difference in the details. But they do |
| 24 |  | weather-normalize their revenue. And Baltimore |

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Gas and Electric Company --
Q. Wait a second, if $I$ can interrupt you. Before you leave that, I didn't follow that. Could you explain again what the Idaho -- how the Idaho Power decoupling mechanism compares to what's been put forth before the Commission in this case?
A. The Idaho Power Company actually normalize their revenue, weather-normalize their revenue. And Baltimore Gas and Electric Company does a monthly adjustment in their full decoupling. And Idaho is partial decoupling.
Q. So would it be fair to say, then, that the Baltimore example is more close to what's been proposed in the settlement, and the Idaho example is more closely aligned with what Staff has proposed?
A. Yes. As I said, the details there might be some difference. But like I can give you one example.

Baltimore Gas and Electric Company, they set the rate for the next month. They don't -- based on what is -- if there is an adjustment the previous month weather. They
don't do the credit or debit or surcharge. So it's a little bit different how they implement it. But the concept, the overall concept of Baltimore Gas and Electric is the same as the settlement that we provide.
Q. In that it adjusts for weather?
A. They adjust for weather, yeah, monthly.
Q. So, comparing these two utilities, what does this chart tell you? What does it show?
A. Those are the highlighted years for these two companies 2007. They actually implemented energy decoupling, two different model of decoupling. And then the next years it shows how they actually perform energy efficiency savings as a percentage of their retail sales. I think on that point, I think of EERS actually set a number for each Company in New Hampshire.
Q. So if I understand what you're saying, after implementing -- for Idaho Power Company, after implementing a weather -- after implementing a decoupling mechanism that does not adjust for weather, sales went down roughly one-plus percent over the next three years.
A. Yes, that's what it shows.
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Q. And for Baltimore Gas and Electric, which implemented a full decoupling in the same year, sales went down a little less than one percent and then a little over one percent over the next three years.
A. I'm not sure sales went down, but energy savings as a percentage of their retail sales.
Q. Oh, energy savings as a percentage --
A. Yeah, retail sales. Yes, their sales went down, but not maybe at this percentage.
Q. Okay. So would you conclude, then, that there was no significant difference between these two companies, in terms of the amount of energy efficiency that they saved as a result of these two different decoupling mechanisms?
A. That's exactly our point, that
weather-normalized or not weather-normalized, decoupling is the issue.

So Company's proposal is that address the weather-related risk for both customer and for the Company. And our point is that that risk is well known to those both parties, and they can address those on their level.
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Q. And when you say "Company position" you mean the settlement position?
A. Settlement position.
Q. But the point of this chart is that it didn't seem to have a measurable impact on how much energy savings were achieved.
A. Yeah, and that address our -- yeah, that actually says that our position, that weather is a risk for both customer and the Company. It doesn't and it shouldn't impact energy efficiency performance.
Q. Okay. Thanks. That's all I have, Mr. Chairman. CHAIRMAN HONIGBERG: All right. We will break for the day. When we resume on Monday, we'll be coming at 9:00 and hope to finish on Monday. So we're going to go off the record and finish.
(Discussion off the record.) CHAIRMAN HONIGBERG: All right. We're going to adjourn.
(Whereupon the Afternoon Session of Day 5 of the hearing was adjourned at 5:06 p.m.)

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| :---: | :---: | :---: |
| 1 | CERTITICATE |  |
| 2 | I, Susan J. Robidas, a Licensed |  |
| 3 | Shorthand Court Reporter and Notary Public |  |
| 4 | of the State of New Hampshire, do hereby |  |
| 5 | certify that the foregoing is a true and |  |
| 6 | accurate transcript of my stenographic |  |
| 7 | notes of these proceedings taken at the |  |
| 8 | place and on the date hereinbefore set |  |
| 9 | forth, to the best of my skill and ability |  |
| 10 | under the conditions present at the time. |  |
| 11 | I further certify that 1 am neither |  |
| 12 | attorney or counsel for, nor related to or |  |
| 13 | employed by any of the parties to the |  |
| 14 | action; and further, that $I$ am not a |  |
| 15 | relative or employee of any attorney or |  |
| 16 | counsel employed in this case, nor am I |  |
| 17 | financially interested in this action. |  |
| 18 |  |  |
| 19 |  |  |
| 20 | Licensed Shorthand Court Reporter Registered Professional Reporter |  |
| 21 | N.H. LCR No. 44 (RSA 310-A:173) |  |
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| \$ | $\begin{gathered} \text { 80:18;89:7 } \\ \text { above (4) } \\ 4: 19 ; 5: 8 ; 42: 1 ; \end{gathered}$ | $\begin{aligned} & \text { 15:11;28:2;34:1; } \\ & \text { 56:15;69:6;72:4,18; } \\ & \text { 82:15;83:6;93:5; } \end{aligned}$ | $\begin{array}{\|c} \text { 136:11,24 } \\ \text { adjustments (2) } \\ 17: 4 ; 77: 4 \end{array}$ | 97:5;98:18;100:12; 101:20;104:10,15,16; 107:20;110:1,9,15; |
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